

THE TIMES Higher Education SUPPLEMENT

Poor students 'being priced out of UK'

by John O'Leary

Students from the poorest countries are being priced out of Britain in spite of Government measures designed to help them, a report published today concludes.

The report, by the World University Service, reveals a startling rise in the number of overseas students failing to take up places at British universities and finds that even many of those offered scholarships under the Government's Fee Support Scheme could not afford to accept places. Little more than a third of the awards finally went to students from the poorer countries, which account for more than half of the world's population.

In an updating of its previous report, *British Aid for Overseas Students*, WUS charts a continuing trend in the last year for which figures are available towards increasing student recruitment from Middle Eastern and other wealthy nations at the expense of poor developing countries.

During 1978-9, growth in the aid programme accounted for a slight rise in the number of students from the poorest nations, such as Bangladesh and Tanzania, but still left the total 18 per cent down on that three years earlier. In the same period the total number of overseas students rose by 14 per cent, largely due to an increase of 43 per cent in recruitment from OPEC countries and elsewhere in the Middle East.

The trend was most marked in non-advanced further education, which is likely to have damaging

implications for higher education in next year's recruitment.

Since the introduction of full-cost fees, the report says, there is every reason to believe that the drift away from Britain of the poorest countries has continued unchecked. By last year, WUS estimates that it cost foreign students on the most expensive university medical courses more than £9,000 per year to live and study.

The result has been not only a fall in the number of applicants, which is expected to be more than a third when the latest university figures are announced, but also a marked increase in the numbers failing to take up places offered. The percentage at universities has risen in three years from 9.1 per cent to almost 30 per cent.

The WUS report draws attention to a similar trend in the Fee Support Scheme, which operated for the first time last year. Of the 350 places eventually taken up, only six were filled by students from the poorest group of countries although 22 out of 30 applicants were offered awards.

Many of those who refused places attributed their decision to financial difficulties, and WUS believes that the payment of the difference between home and overseas fees is not sufficient to enable poor students to afford to study in Britain. 38 per cent of awards under the scheme went to students from the wealthiest group of nations.

Overseas students: the dramatic decline; £1.85 from WUS, 20 Compton Terrace, London N1 2UN.

Professor Quirk decides on vice chancellorship

Professor Randolph Quirk, the Quain professor of English language and literature at University College, has been offered the post of vice chancellor of the University of London and is now deciding whether to accept.

Professor Quirk, one of the foremost authorities on the English language, who was told of the decision on Monday, said this week that he would decide shortly on what was a "momentous" decision for him.

He would succeed the present vice chancellor, Lord Aunton, to whom he lost the nomination by one vote three years ago.

Professor Quirk said: "I cannot say yet what I will do. There is a lot of planning and thinking to be done because this has come totally out of the blue. I am not being pressured by the university but obviously it is important that the decision is made shortly."

"I have a research unit to run which is very important. I am just about to go to Singapore to an international conference of ministers of education in South East Asia and I have a lifetime of work here for the short time left to me, and I am going to be extremely reluctant to give that up."

"If the upshot is that my research and writing is endangered then my answer will be no," he said.

Professor Quirk, aged 60, is a senior and respected member of the university and is currently a member of the Swinerton-Dyer committee which is examining ways of rationalising non-medical education at London.

He was educated at the Douglas High School, Isle of Man, and University College, London and served in the Royal Air Force during the war. He lectured in English at University College from 1947-54, then at Durham, returned to London in 1960 and became the Quain professor in 1968. He has served on a number of university committees and was chairman of the academic council from 1972-75. He received the CBE in 1974.

He has had much of his work published, including his studies in the teaching of English.

Natthe may quit Burnham

The executive of the biggest public sector lecturers' union has privately instructed its pay negotiators to withdraw from the national bargaining machinery if its smaller rival, the 4,000 member Association of Polytechnic Teachers, is given Government recognition.

Speculation has mounted in the past two weeks that Mr Carlisle, the Education Secretary, has decided to disregard the advice of his civil servants and give the APT and the National Association of Schoolmasters/Union of Women Teachers places on the Burnham further education committee.

Such a move would challenge the dominating position of the 73,000 member National Association of Teachers in Further and Higher Education on the committee, which is the legal forum for determining the pay of college and polytechnic members in England and Wales.

Natthe's decision to boycott the Burnham committee in the event of APT being recognized was taken at an executive meeting last weekend. Members believe that without Natthe's participation, the credibility of the committee would collapse and the Department of Education and Science will be forced to reconsider its decision.

The executive decision is not being formally announced, however. Union leaders hope that an intensive lobbying campaign staged at the local education authorities and fellow teaching unions will persuade Mr Carlisle to change his mind.

Mr Peter Dawson, Natthe's general secretary, said this week: "The executive met in the immediate aftermath of reports that two associations were going to be put on the Burnham committee."

"It obviously considered representatives should be made to the Secretary of State and gave some thought to what our Burnham representatives would do if the whole matter were expedited before the next meeting of the executive."



Thirty students from Callendar Park College of Education are walking from Falkirk to London to publicise their campaign against the threatened closure of Callendar Park and Hamilton colleges. The students, some of whom have just completed teaching practice, hope to complete the journey in 12 days.

MSC waters down training report

by Patricia Santinelli

A drastically watered-down version of the national training and education initiative has been prepared by the Manpower Services Commission. It will be discussed by its educational consultative group in May before Government approval is sought.

The latest document retains the three major objectives of earlier, confidential, reports—traineeships, opening up apprenticeships and wider opportunities for adults—but they are spelled out less specifically, their order of priority has been altered and their achievement by 1990 no longer appears realistic.

The decision to produce a much more open-ended document which focuses on agreed issues and objectives and leaves longer term issues for later discussion stems from the urgent

need for Government approval so that representative views can be sought.

The commission is also worried about its own stature. Sir Richard O'Brien writes in the introduction to the new draft: "It is essential to the commission's authority and standing that we should be able to reach agreement on the terms of the document which can be published otherwise we shall forfeit our claim to a leading position in determining national policy."

This could be why the setting up of foundation traineeships backed by education for all 16-17 year olds has been relegated from first to second position.

The commission's first objective is now opening up the apprenticeship system to ensure a supply of key skills. Earlier last week Sir Richard said that

this was a major worry because of the threatened cutback in apprenticeship training as a result of the recession. He was seeking an urgent meeting with the Secretary of State for Employment.

Foundation traineeships still remain a key objective but what is intended is far less clear. It will eventually emerge as a joint scheme from parallel developments in the Youth Opportunities and the Unified Vocational Preparation programmes. The latter is to be expanded to take 20,000 young people by 1983/84 and used as a test bed for foundation training and further education of employed youngsters.

The MSC now seems to have decided to split the cost among employers, the Government and "beneficiaries" who would contribute directly by accepting a trainee allowance rather than a wage.

Universe

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Research Council, Cambridge and Loughborough universities, University College, London; the Department of Industry, British Telecom, GEC, IBM, and Logica Ltd. Six others have been selected—Loughborough, UCL, Cambridge, the SRC's Robotics laboratory, and GEC and British Telecom centres—to beam up information on wide-band digital transfers at initial rates of more than 10m bits a second.

The launch is expected by the SRC and DOT in a few weeks although it is being pushed through urgently to ensure full use of the OTS network.

Mr Posner explained.

NEXT WEEK

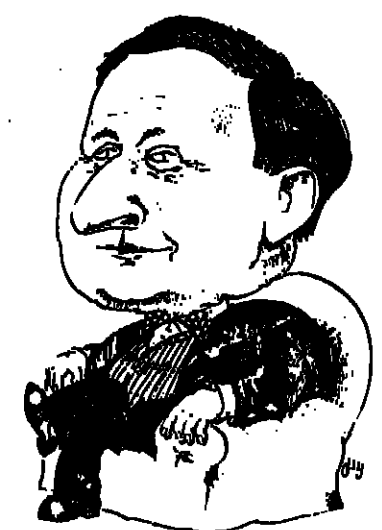
The future of legal training. Interview with Carl Sagan. George Holmes on Dante. French Universities and the election. New books from the university presses.

"TIMES NEWSPAPER... (The text is small and partially illegible, but appears to be a notice or advertisement.)"

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Posner rebuffs critics of SSRC reform

by Charlotte Barry

Mr Michael Posner, the chairman of the Social Science Research Council reacted strongly this week to attacks on his plans to reform the council's committee structure.

Social scientists have accused Mr Posner of failing to consult them over radical proposals to abolish or merge at least half the SSRC's subject committees. Details of the plans were contained in a confidential document circulated to council members only, and the 15 committee chairmen only head about them after copies of the paper were leaked.

This week Mr Posner defended his decision to put the proposals before the March Council meeting before discussing them with the committees. "If council decides to change the committee system it doesn't have to ask their permission to change the structure. I have to insist on this—the committee system is not a confederal state," he said.

The three options under consideration are: six new committees each covering a broad area of study; a modified structure involving abolition and amalgamation of smaller committees; or four administrative groups each containing two committees.

Today Mr Posner will speak to the committee chairmen in London, presenting a modified version of the original paper put to the council and arguing the need for change.

Before the meeting he told THE TIMES that the proposals were prompted by pressure from customers and researchers who are confused by the complex overlapping in the committee and research panel system.

"We have had complaints that they are in the limbo of the committee structure. We have been told that the council is not organized in a way that Government departments do this sort of work," Mr Posner explained.

Mr Albert McQuarrie (Aberdeen, shire East) welcomed reports that the Government had decided to defer to student opinion, while Mr Richard Alexander (Newark) said that an announcement that loans would not be introduced could not come too soon for students and parents.

Dr Boyson has recently restated his preference for a mixture of grants and loans, on the Swedish model, but his enthusiasm has not been shared by many colleagues either inside the Cabinet or on the back benches. A report based on studies carried out in the Department of Education and Science was discussed in a Cabinet committee last week, when the decision is understood to have been taken.

The investigation will look specifically at the production of a "sexist" book. Written by the FCS chairman, Mr Peter Young, Distribution of the book led to a brawl involving about 50 people last week's National Union of Students conference in Blackpool.

DES 'get tough' plan will hit high-cost polys

by Peter David

High-cost polytechnics with spending above the national average will be especially hard-hit next year when funds are distributed to institutions under a new system devised by the Department of Education and Science.

For the first time since the Advanced Further Education Pool was "capped" two years ago the DES intends to identify polytechnics which appear to have unjustifiably high costs and penalise them when the cuts are distributed in 1982-83.

Polytechnics at risk under the new system include Middlesex, Brighton and Sunderland. More economical polytechnics like Newcastle, Manchester, Liverpool and Trent may gain at their expense.

DES calculations showing how the new system would have worked last year reveal that some polytechnics, like Middlesex, which is shedding 72 academic staff, were spending some £4m more than could be explained by reference to national standards. Newcastle, on the other hand, spent £3m less.

Instead of sharing the cuts equally as in the present year, the new system will give each polytechnic a "core of basic financial provision" based on national average costs per student.

An internal DES paper outlining the new plan was given a cautious welcome this week by members of the joint central and local government working group chaired by assistant secretary Mr Stephen Jones.

Analysing last year's distribution of money to the polytechnics, the paper says: "It was in effect judged that the most fragile institutions could bear the same proportionate reduction in their pool allocations as the most generously financed ones."

"The aim now is to make some

allowance for the range of unit costs, and a series of alternative judgments have to be made."

So high are the disparities in polytechnic spending that a system based solely on national averages would result in some polytechnics facing an immediate cut of nearly 30 per cent, the document says.

The costs range from £2,375 per student in the most expensive polytechnic to £1,694 in the most economical.

To soften the blow of the change to the new system, the DES intends to top-up the "core" allocation to each polytechnic with a series of allowances taking account of special institutional features, such as unorthodox mixtures of subject or staffing.

But a table produced by the DES (reproduced in full on page 3) shows that even after the allowances are added there would be a dramatic shift of resources from high to low-cost institutions.

Introduction of the new system could have a critical effect on some polytechnics because it will coincide with a new regime of sweeping cuts in the aftermath of the March Expenditure White Paper.

A confidential DES paper produced for a meeting today with local education authority officials says that big cuts will have to be made in the number of lecturers employed if the White Paper targets are to be met by 1984.

Some 3,000 teaching jobs in public sector higher education would have to disappear by January to keep the cuts on target, the document says.

One would entail 5,700 jobs disappearing by 1984. An estimated £1m to £2m in redundancy costs would be involved, yielding savings of up to £14m by 1984.

details, page 3

Warning of course closures

by Paul Flather

Courses at some polytechnics and colleges will be forced to close by next September as the Government continues to cut off funds, the Council of National Academic Awards warned this week.

Preliminary replies to a letter from the CNAA to almost 150 polytechnics and colleges show wide diversity in the way institutions are coping with cuts. Dr Edwin Kerr, CNAA chief officer, said informal talks had revealed that some institutions had been particularly severely hit, and would have to end recruitment to some courses before the new academic year.

He said the CNAA would be willing to help institutions re-design courses and move quickly towards an average student staff ratio of 10:1. "Every institution will have to make courses less expensive in terms of staff time required," he said.

The CNAA last wrote to institutions in 1979 asking about the effects of resource cuts on academic standards. The letter sent last month is couched in stronger terms, and demands a reply from all directors and principals by June 1.

It asks for a breakdown of the deficits which could affect academic standards and courses. It warns that if cuts progress as they have done some courses may have to close or be redesigned, to safeguard the standards of other courses.

It makes clear in the letter that the system of quinquennial reviews of institutions will have to be modified. Annual monitoring is more appropriate in current circumstances, the CNAA believes.

Middlesex Polytechnic is the first institution to adopt the new procedure. Although the CNAA has just re-approved all Middlesex courses, the polytechnic has been asked to produce a further course report on resource constraints by the autumn. The CNAA was concerned about the effect of a £1.3m (eight per cent) cut in 1980-81.

Some universities still expect to be told in May that their recurrent grant allocation will not include provision for expensive research and they will need to collaborate with other institutions. Some universities have made their own assessments and indicated where they can make reductions.

"The UGC is still thinking in terms of three different types of universities, some concentrating on teaching undergraduates, some given leeway for a small amount of postgraduate teaching, and others becoming major research centres, although these changes would not be permanent."

Meanwhile universities which took in more British students last year than in the previous year have had this year's grant cut, unless they were given special permission for increasing numbers.

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by Ngalo Crequer
Administrators last week agreed to close the department of crystallography at Chester University after hearing of its poor teaching standards and abysmal research record.

Evidence of a 1:1 staff-student ratio, showing that each student was costing about £16,000 to educate, an ageing staff and complete demoralisation of the department were overwhelming arguments.

The names had been changed, to protect the innocent. It was not crystallography, there is no Chester University but the details were once true of a British university department.

They were put forward as a case study at the Conference of University Administrators at Sheffield. Members were asked to evaluate the department, give reasons for academic and financial judgments and then to decide its future.

A brief résumé of the department

A crystal clear case for closure?

showed it was founded in the early 1930s and up to the middle 1950s enjoyed an international reputation. It had a museum of international standing and a well-stocked library.

But it failed to attract undergraduates. Numbers had declined and only seven students graduated in 1980. A University Grants Committee had "commented adversely on the standard of teaching and some of the research".

The established professor and head of department was due to retire in 1982. Of the academic establishment, 11 were due to retire by 1985. There were also three secretaries, two librarians and 21 technical staff.

The average number of students was around 30, of which a third were postgraduate. In 1979-80 the department attracted two research grants

worth £24,000 in total.

Recently the department had tried to improve its image and there was more interest from prospective undergraduates. The Government had suddenly become interested in the subject area because of silicon chips, and a member of staff had applied for a big research grant. But because the professor was soon to retire the faculty board of physical chemistry had agreed to recommend closure of crystallography and transfer of staff, wherever possible.

The administrators had to discuss several questions. Was the department too expensive? Were the studies important but pursued with less distinction than other departments? If a department attracts few students at the time, is that a reason for reducing financial support? Should there be greater

specialization within the subject? Should there be a UGC Russian studies exercise on crystallography?

The arguments began. The two leading camps said on the one hand: "If we don't close this department down, we'll never close any down," and on the other: "Let us be positive. The dead hand of the professorate has stifled the department, let us encourage the young people."

Camp A said there could be no grounds for keeping the department open. The research record was also "abysmal". As for the question of distinction, "academics are famous for ignoring hard facts." Lecturers could go to other departments - the UGC would need no encouragement to pursue "Russian" exercises.

Camp B wanted to reduce costs but

saw ways of doing this avoiding closure. High cost in itself was no reason for contraction, but the group was agreed further specialization. This department should not be the scapegoat for the university - someone had let it get into such a state.

Most felt the university should solve the problem itself. Someone suggested bringing in a "whizz kid" professor to revitalise staff.

Eventually, the administrators agreed by a convincing majority that they would decide to close the department.

Then came the sting. In the "true" version of the story, after a recommendation from an outside agency department had been encouraged to continue. An American "whizz kid" professor was brought in and within five years the department was thriving, asking for three As at A level from students clamouring for a place.

Inspector forecasts change of policy

by John O'Leary

The Government will pull back from applying cuts of the order forecast for higher education when it sees the damage they would do, a senior member of Her Majesty's Inspectorate forecast this week.

Mrs Pauline Perry, staff inspector for higher education, told the International Higher Education Standing Conference, meeting in Oxford, that there was "all to play for" in the next three to four months. Decisions would have to be taken which would have a lasting effect on the system.

But she said: "I do not really believe that when it comes to the crunch we shall find that the Government is prepared to be as drastic as it thinks it is going to be and the local authorities will not be as drastic either. I really do think that when the shouting has died down it will be found possible to do more in the field of higher education than was previously thought. But there is no doubt that in the next year or so expensive things are going to be very difficult to do."

long as we try to do that we shall never, I believe, move properly into a post-industrial society," said Mrs Perry. Others were not preserving the British honours degree but maintained high standards in a more general education.

"The message is to forget the sanctity of degrees and stop this absurd proliferation of vocational degrees because they are only valid for about six years anyway," she said. "We should go instead for a broad band of relevant courses. I would be prepared to pay the price of losing the British honours degree because it has been so devalued now."

In the short term Mrs Perry saw institutions faced with choice between cutting student numbers or trying to maintain them by paring costs to the bone. The typically British solution would be to do a little of each, but this would prove to be the worst of all worlds. Opportunities would be denied to teenagers and worthwhile activities would be sacrificed at the same time.

Ministers, anxious though they were to achieve economies, remained publicly committed to continuing education and the maintenance of international contact in the academic world. But such activities were often the first to be sacrificed by institutions in financial difficulty.

It would be unprecedented for an industrialised country to cut higher educational provision, said Mrs Perry. Student participation rates in Britain were half of those of our industrial competitors, such as Japan, Sweden or the United States. The Japanese "industrial miracle" was plainly connected with participation in higher education, she said, the two having grown together.

Britain had a great deal to learn from such countries, Mrs Perry added. The Japanese laughed at the narrowly vocational courses mounted in this country because they were considered too costly. Specialization was left to industry while universities provided a more general education.

She said that Britain follow Japan in going for massive participation in education after the age of 16. The present rates were not only education's fault but also the result of industry continuing to recruit at 16 for apprenticeships.

"We are preserving still the elitism of the higher education system, and as

Dr John Mitchell, controller of education, medicine and science at the British Council, told the conference that there was no reason to be gloomy about the future of activities previously carried out by the Inter-University Council for Higher Education Overseas. The council, which has assumed responsibility for the new IUCP, now including polytechnics, was conscious of the traditions and achievements of its latest acquisition and would preserve them.

Mr Richard Griffiths, former director of the IUC, wished the British Council well but warned that because there would no longer be earmarked funds for higher education projects, there might be nothing to review when the new arrangements are scrutinised after three years.

Call for four-year chemistry degree at Surrey congress

A call for the introduction of four-year degree courses for chemistry students was made this week at the Annual Chemical Congress at Surrey University. Professor Richard Norman, of York University, said the needs for such a move were exactly the same as argued in the Flinniston report for engineers.

"Chemists are as much involved in the production of goods and services as engineers, and their need to understand a wide range of principles, procedures and applications is no less," he said. "The four-year graduate would have a wider range of skills and not just chemical skills."

Students on such courses would have time to undergo a thorough training in the rigorous intellectual aspects of pure chemistry, as well as important specialist topics, Professor Norman added. There would also be time to give training in communicative skills and

gain an understanding of the industrial side of chemistry.

It was time that universities gave close thought to reappraising the philosophy of honours degrees for all present "many students get little feel for the significance of chemistry in the industrial world - yet it's the UK's fourth largest industry," he said.

Professor Norman also warned that present shortages of chemistry teachers at schools, and poor trends of graduates entering chemistry teaching, presented "an appalling prospect for the future of chemistry education and therefore of the chemical industry."

This crisis was unlikely to get better given the pressure for a "science for all" core curriculum and the dwindling resources available to teachers attempting to teach chemistry and other science subjects with poor equipment and facilities.



Professor Paul Matthews, vice-chancellor of Bath University, enjoys a pint with workmen from Ernest Ireland Construction. He had just unfurled a flag to "top out" a new £800,000 building which will house modern languages, education and European industrial studies.

Computer staff start pay talks

University computer staff are to lodge a new pay claim well above the 6 per cent cash limit.

Although union negotiators have not yet fixed a precise figure talks on the 1981 claim have already been fixed for early next month, only six weeks after their 1980 settlement was topped up by 15.3 per cent comparability award.

"We will be seeking to break any Government norm," said Mr Russell Miller, national officer of the Association of Professional Scientific and Managerial Staffs.

ASTMS and the National and Local Government Officers' Association, representing the 800 computer staff, last week agreed to the recommendations from the standing commission on

pay comparability for a 15.3 per cent award for all except trainees who get 10 per cent. It is to be backdated to last July 1, when computer staff received a 13.3 per cent increase.

The 15.3 per cent is to be paid across the board following union representations that if there is a case for adjusting differentials it should be dealt with as part of the 1981 pay round.

Talks on a national shift allowance scheme to replace local arrangements are to take place next week, "but the two sides have agreed not to bar local negotiations because of this possibility".

Union leaders are likely to resist a national scheme unless it safeguards the right to reach better local arrangements.

Benefits change 'will cause pressure'

The careers service will be under unbearable pressure this summer because of changes in supplementary benefits which will force several thousands of unemployed school-leavers to seek places on the Youth Opportunities Programme, the leading college lecturers union claimed this week.

Mr Mike Parley, assistant secretary (further education) said a Blithton College of Further Education that the changes in the eligibility rules, which meant that no school-leavers could collect benefits until September, had been intended to relieve pressure on the Department of Health and Social Security.

All that will be achieved is for this pressure to be transferred to the careers service which is already under-resourced and understaffed.

The changes would also depress youth unemployment figures by at least 100,000 during the summer months as young people would not bother to register.

"This comes at a time when the Manpower Services Commission estimates that it will be short of funding for some 40,000 potential entrants in 1981. It is not convenient for the Government therefore for the official youth unemployment figures to be depressed at this time," he asked.

Legal strategy not enough for union

by David Jobbins

No "purely legal" strategy can be effective against the threat of redundancies at universities, academics represented by the Association of Scientific, Technical and Managerial Staffs have decided.

Redundancies among either teaching or non-teaching staff must be resisted by all means available, as ASTMS university academic staff policy conference agreed last week.

Delegates thought it likely that as universities approached total depletion of reserves management would seek to offer redundancy on wholly acceptable terms backed by a threat of no compensation at all should the university go bankrupt.

"The conference noted that purely legal strategy could be effective against a threat of this nature and unanimously recommended... as continuing support to implementing agreed policies of action, whether industrial or legal, even in the face of such threats," a spokesman said.

ASTMS is deeply opposed to the idea of "teaching universities" cut off from centrally-distributed research funds. "This approach would downgrade teaching in the university sector - the exact opposite of our own case."

A document detailing strategy and tactics is being circulated to ASTMS academic staff affirming that a university's staff constitute its most distinctive and irreplaceable asset, and seeking management cooperation in preserving it intact.

ASTMS is to organise policy courses first with its own technical staff and then with other campus unions to agree on local strategy.

Deputy becomes OU secretary

The Open University has appointed a new secretary after a nine-month delay caused by a constitutional row. He is deputy secretary Mr Joe Clinch, who replaces his former superior Mr Chris Christodolou.

Last June the job was offered to Mr S. R. Bowditch, registrar of Surrey University. The appointment was blocked by the OU senate on the grounds that it was not consulted enough.

OU staff were also concerned that the offer came only weeks after Professor John Horlock - former vice-chancellor at Salford - was appointed as chancellor of the Open University.

Three months later Mr Bowditch withdrew his application and the university council "re-advertised" the post. Clinch, who has been acting secretary of the OU, was the unanimous recommendation of a joint committee of the council and senate set up under a new selection procedure.

International pressure on fees

by John O'Leary

Britain could face pressure from two powerful international organisations to reduce tuition fees for overseas students or agree to further exemptions for those from poorer countries and Crown colonies.

Officials in the EEC are to investigate the possibility of developing countries associated with the Community under the Lome Convention qualifying for lower fees, while vice chancellors want to raise the issue of fees at a meeting of Commonwealth prime ministers in September.

The vice chancellors devoted an entire day last week's meeting of the Association of Commonwealth Universities, in Hong Kong, to a discussion of the effects of higher fees both in Britain and other countries, notably Canada. Delegates from developing nations were particularly angry about fee levels in Britain and there was unanimous agreement that the policy should be reviewed.

Recommendations from the ACU

are to be fed into the consultative group of eminent academics and administrators meeting in London over Easter to devise methods of implementing the recommendations of Commonwealth education ministers to help students from the poorer nations.

Delegates to the conference saw the meeting of heads of government in Melbourne in the autumn, as the only possible avenue for sufficient pressure to be exerted to achieve a change of policy. But, in the meantime, they hope that the Commonwealth can persuade the Government at least to grant the parallel treatment to Hong Kong and the other Crown colonies to that enjoyed by EEC students.

Even vice chancellors from the richer nations of the Commonwealth were resentful of the preferential treatment granted to students from EEC countries.

There was general agreement that a quota scheme for overseas student numbers, which was previously resisted by universities, would be preferred.

able to the present policy and should be considered as an alternative. This will be one of the options under discussion by the Commonwealth consultative group in four days of talks later in the month.

The EEC initiative, which is at an early stage, was prompted by Mr Christopher Price, chairman of the Common Select Committee on education. He wrote to Mr Iwan Richard, the new head of the Directorate General for Employment, Education and Social Affairs, suggesting that pressure should be put on member states of the EEC to respect the Lome Convention.

Mr Price has received a sympathetic response from EEC officials to his claim that the Government's present policy of granting exemption in full-cost fees only to EEC students was discriminating against poorer countries in favour of the rich. The Directorate of Education and Science estimates that it would cost £24m per year to extend the EEC exemption to Lome countries.

What universities still have to offer the community at large

by Ngalo Crequer

The country expected too much of its universities in the post Robbins era, their reputation was tarnished by the destructive folly of a minority of teachers and students, and the pace of expansion was misjudged.

These were the views of Dr William Cockcroft, vice-chancellor of the New University of Ulster, speaking at the second Anglo-German education conference in Bielefeld, Germany last weekend.

Dr Cockcroft said it was now commonplace to decry Robbins as having set in train an expansion out of all proportion to what the country needed and could afford. But it could not be seen in isolation from the introduction of the binary system, the creation of the polytechnics and the expansion of teacher training.

"But it should not be forgotten that its fundamental assumption was that there would be a steady growth rate of four per cent in the economy. We may be only too aware now of our failure to reach that target but, at the time, no man thought of challenging its feasibility," he said.

Dr Cockcroft said it would be folly to abandon the aspiration of Robbins in a "collective run for cover". He also wanted to meet the ill-informed misrepresentation concerning his own university which he was proud to say "has a unique contribution to make to the regeneration of the province of Northern Ireland."

He said that the preoccupations of Robbins with the partnership between higher education, research and industry, teacher training and the integration of the university in the community



Dr Cockcroft: "commonplace to decry Robbins"

remained as valid today.

At NUU a research station was examining the problems of freshwater use and pollution, physicists and chemists had turned to energy studies, an industrial liaison unit was intent on selling expertise, social scientists had researched hospital planning systems and sociologists had examined the particular problems of the province.

"I would not argue that all this work is the main reason for our existence, but I do believe that offering our services at the right place gives us a standing in the community. Take us away, close us down, and the community is the loser."

He said that the review group examining higher and further education in Northern Ireland had also praised the NUU for its distinctive and attractive features of its teacher training provision.

Advice group in danger

The future of the London-based Teacher Education Advisory Committee is again in the balance. Its sponsors have written to the Department of Education and Science to say that they will not finance the committee after next March.

TEAC was formed to coordinate teacher training in the London area, filling a vacuum created by the demise of the area training organisations.

The body which was to cease this year was revived following a plea from Dr Rhodes Boyson, under secretary for higher education.

Its sponsors, the Institute of Education, the University of Sussex and the London Regional Advisory Council have told the DES that current activities such as the Advisory Committee for the Supply and Education of Teachers and any new arrangements for the administration of public sector higher education will either make TEAC redundant or provide the means for alternative machinery.

The committee is to meet again in June by which time it hopes some decision will have been made.

'Poor pay a threat to chemical engineering'

by Robin McKie

Science Correspondent

The future of chemical engineering, which promises to be of critical importance to industries such as biotechnology in coming years, is threatened by serious problems in the supply of academic staff. This warning was made by Professor J. E. Davidson, of Trinity College, Cambridge, at the bi-annual conference of the Society of Chemical Industry last week.

Professor Davidson said that salary differentials between universities and industry meant there was now a shortage of British students willing to carry out chemical engineering research, which would mean that not enough PhDs would be produced to provide the academic staff of the future.

"While a PhD is certainly not a pre-requisite for university teachers it is very likely that we shall always want

a high proportion of PhDs among university teachers," he said.

Instead, overseas students had become the cornerstone of chemical engineering research in Britain. "About 40 per cent of the chemical engineering research students in Cambridge are from overseas."

As a result, Professor Davidson said, they contributed notably to the health of British chemical engineering departments and also British industry.

DES draws up two-stage system for polytechnic funding

by Peter David

A complicated new system of polytechnic funding has been devised by the Department of Education and Science for 1982-83; the third year in which funds for higher education in the advanced further education pool have been "capped" by central government.

At a meeting this week DES officials outlined the scheme to members of the Stephen Jones working group, which has been exploring ways of avoiding the budgetary confusion which afflicted public sector higher education this year and last.

The unpublished DES document describing the new scheme says it is a possible framework for the distribution of money in 1982-83 which could be refined in later years. "Conscious of the shortcomings of the 1981-82 appointment exercise, we consider that more predictable improvement must be offered for 1982-83, even if it is not a fully fledged and fully satisfactory unit funding system."

Under the new system, polytechnics would receive a "core of basic financial provision" based on average national figures for teaching students in particular subject groups. The core would be supplemented at the margins by allow-

ances for particular institutional features - such as unusual mixtures of staff or subjects.

The extra allowances are necessary, the document says, because the range of costs per student - from £2,375 in some polytechnics to £1,348 in others - is too wide to use a simple national average as the basis for funding. Such a scheme would result in low-cost polytechnics having their budgets increased by up to 26 per cent, and high-cost institutions facing an immediate cut of up to 29 per cent.

Instead of a simple unit-cost system, the DES paper therefore advocates a two-stage calculation to decide how much money each polytechnic should receive from the AFE pool.

In the first stage, by applying national averages to the number of students in a polytechnic, the DES will calculate a national cost for lecturers on each category of courses. To this cost will be added standard percentages to allow for spending on books, technicians, overheads and other expenses.

"By this means a basic level of provision can be determined for each group of courses within each institution. Once this core has been determined, modifications may need to be

made to the basic allowance in order to reflect the extent to which some departure from the basic level of provision is considered either unavoidable, desirable or desirable. The paper says.

Typical examples of allowances would be for courses with unusual staff/student ratios because the course is developing or being run down or polytechnics whose lecturer salary figures are unbalanced by newly created or obsolete departments.

"It must be recognized that sharp changes in the level of activity cannot be managed instantly by institutions," the paper says.

But provided that the initial 1982-83 distribution arrangements are recognised as being a preliminary to a fully designed unit funding system, subject as always to a series of rolling adjustments, and provided some measures are available to cushion the more severe effects of the changeover, there is no reason why a start should not be made for that year.

To show how the new system would work, the DES applies it to one polytechnic, North East London. If NELS had received only what it was entitled to by applying national averages last year, it would have been

allocated £12.5m instead of the £17.5 it actually spent.

Allowances would then have been made for NELS's "extra" lecturers, adding some £4.1m to its budget but still leaving its actual spending nearly £1m higher than could be explained by referring to staffing and spending standards at other polytechnics.

Included in the DES paper is a table which shows how much "excess" spending each polytechnic would be making if the new system had been applied last year. The table, reproduced here, shows some, such as Middlesex, spending more than £1m more than it should if it conformed with national averages, even after allowances had been made for extra staff.

Others, like Newcastle, appear to be spending more than £3m less than could be justified by comparison with national standards.

The document stresses that the new funding scheme is still at an early stage, and the Stephen Jones group is also due to discuss an alternative scheme proposed by the Committee of Directors of Polytechnics.

But the document says that the distribution of funds to polytechnics in

the current year was based on a system with "grave limitations" which took no account of the relative efficiency of different institutions.

"It includes: 'If this is not to be repeated in 1982-83, an alternative approach must be worked up quickly.'"

	Total Sewerage 1976/77	Total Sewerage
	£m	£m
MIP (RCI)	17.5	0.0
Moke (ACI)	19.7	4.3
Kingston	11.4	1.7
RVA	21.1	1.7
Macclesfield	19.0	2.2
Lymington	11.2	1.2
Sharncliffe	19.2	1.2
Nilesford	11.2	1.2
Sunkelburg	8.9	3.2
Birmingham	11.2	1.7
Cowdrey	11.2	1.7
Wolverhampton	10.6	0.4
Widnes	11.2	1.7
London	13.8	3.8
Avon	11.2	1.7
Teesside	7.1	0.1
Yorkshire	7.1	0.1
Essex	14.4	0.4
Poulton-le-Ferry	14.4	0.4
Nottingham	10.6	0.2
Leeds	8.9	0.2
Leicester	12.5	1.2
Sheff	14.4	1.2
Orkney	8.9	0.2
W. Essex	11.2	1.7
Wales	7.1	0.1
Total	336.4	25.4

NHS charges pushed through

by John O'Leary

Government proposals for charging overseas visitors and students for National Health Service facilities are to be published this month and implemented by the start of next academic year.

Final details of the scheme are still under consideration at the Department of Health and Social Security, but ministers are understood to have decided not to distinguish between visitors and students. It is not yet clear whether the ban on free treatment will apply only to hospitals or to general

practitioners and student health services as well. The DHSS is planning a tight timetable of consultation, allowing less than two months for representations to be made before tabling new regulations in June by means of a statutory instrument. They would come into force in October, in time to catch the new influx of foreign students.

Students already on courses are almost certain to be exempted from the new policy, although neither the mechanics of exemptions nor the full range of categories to benefit have

been finalized. The policy will operate on the same lines as that which distinguishes between home and overseas students, namely that of ordinary residence. However, representatives of the United Kingdom Council for Overseas Student Affairs were assured at a meeting last week with Dr Gerard Vaughan, minister for health, that the regulations would be operated flexibly. Officers of UKCOSA will have another opportunity to put the case for overseas students after the proposals have been published.

One in six academics 'should be sacked'

by Jane Last

One in six university and college academics should be sacked for incompetence in the "public interest", a former polytechnic director said last week.

Dr Terence Miller, head of the North London Polytechnic until last year, told a conference of the Higher Education Group in Oxford that the tenure system was producing inertia among academics.

"I could draw up a list of probably 15 or 20 per cent of the total academic faculty who would be replaced and the public interest would be served by seeing the back of them and the labour market would not doubt absorb them quite happily for sweeping the streets", he said.

"The taxpayer pays really quite substantial sums of money to maintain the academics for the rest of their active lives in what I consider to be a cushy job and to support the 12 per cent who go into higher education. The question is: 'Am I getting value for money?' He said that 50 per cent of the people in the universities don't do any effective

research and 50 per cent of the research actually done is no good.

He said academics should not be protected from the external pressures of "the outrageous world" which affect other workers.

"In my eight or nine years at North London I managed to get rid of two members of staff who were incompetent and that is really better than par for the course," he said.

Dr Miller called for a new education college catering for educationists, industrialists, politicians and administrators. "I would like to see the setting up of some kind of central operation to which the really very good people would be seconded for two or three years and they would go back to their 'units' and be replaced."

He said such a style of college would create panic in the academic world. "I can imagine there will be a great cry of 'academic freedom in danger' - and quite right, because academic freedom would be in danger and should be in danger. I take the view that this notion of academic freedom being some kind of absolute is something which the country can't stand."

Sociology gets a warning

If sociology is to survive in the 1980s it must shift its concern from intellectual respectability through theoretical sophistication and apply itself to practical social research into the problems of the community, a polytechnic sociologist told the conference.

Mr Laurence Tasker, head of administrative and social studies at Teesside Polytechnic, said: "Students no longer want to come on the courses. They don't see anything of value in sociology, they don't see any job tickets in sociology. There is not the same kudos now in the 1980s in saying you got a BA in sociology as there is in saying you got a BA in French. It has not got the same kind of social value."

Degree courses everywhere remained over-subscribed until the early 1970s, the undergraduate appetite for

sociology was insatiable. Now some universities and polytechnics cannot fill their courses in 1981. I know places who will gladly accept sixth-form leavers with two B's at A level. Ten years ago this was unthinkable."

Mr Tasker had some hope for the future. He said: "It seems to be that sociology most certainly will survive. It will probably go back to the kind of academic style which kept it going in the inter-war years. That will be very much about policy-oriented research when those of us who are going to have a future in sociology will not be there because we have written the latest gloss on Marx, but because we have produced substantial, well-received, forceful bits of research which are going to be welcome contributions to social policy."

'Nationalized' universities

The universities are going to become just one more nationalized industry, fighting for their money and their academic freedom, Mr Christopher Price MP, Labour, (Lewisham West), said last week.

He told the annual meeting of the Conference of University Administrators in Sheffield, that the university sector was no longer a sixth or seventh estate of the realm, left to itself, assumed to be expanding, and with little interference from government.

"From now you can no longer make these assumptions. Universities are going to be just one more nationalized industry on 'probation', very much under the microscope, having to argue for every penny and having to argue for the conditions it needs for academic freedom."

"There is going to be increasing pressure on the universities from the Department of Education and Science, and I think it incumbent on academics to make up their minds on what and where they stand."

He said the universities should raise the tempo of the argument. The present Government's aim was to be as ineffectual as possible.

"The change of policy on overseas students means that there is a ludicrous situation," said Mr Price. The Government says it is not interested in how many overseas students there are, but it shows such interest in home students

that if you take more than they say, they will claw back the following year." Mr Price said the Government should have a policy on how many students it wanted and how they would be paid for. If it was going to cut back on universities responding to demand, it should say so openly, he said.

Mr Price, who is chairman of the Select Committee on Education, said the theme of the committee's first report on institutional autonomy, how the Government stuck to cash limits and how it gave institutions a degree of freedom within those limits.

He did not accept the view of DES officials that because there could be no growth, there must be much more control from the centre. The two views could not be reconciled, he said.

He said the biggest danger for universities was that there would be small but consistent cuts, until all that was left was a core curriculum of the basic sciences, history and economics. He proposed that the universities should decide on what they thought should be the right balance of teaching and research, what should be their role in continuing education and teacher training, and should tell the University Grants Committee what their objectives were. They should avoid indulging in "stupid, acid competition" in the provision of courses, and should improve their public relations.

"In my view, universities have been

Workers' association bailed out

by Charlotte Barry

The cash crisis facing the Workers' Educational Association has been temporarily averted by a £58,000 supplementary grant from the Government.

This comes only five years after the WEA was bailed out by the Department of Education and Science at a cost of £4m.

For the past year the WEA's 21 autonomous districts have faced bankruptcy as they struggled with inflation, cuts in local authority grants, dwindling reserves and a reluctance to raise the fees of their 170,000 adult students.

Vacant full-time tutor/organizer posts have been frozen and development neglected in important areas like women's studies, trade union work and inner city projects.

Mr Billy Hughes, the WEA's retiring president, said: "The DES has made it clear that this could not necessarily be repeated in the future, but it saves us from crisis point to manageable point. We have such a small full-time staff that the freezing of posts is a suicidal policy if it goes any further."

Both financial matters and the effects of the public spending cuts on the adult education service as a whole overshadowed the WEA's national conference held in Harrogate at the weekend.

The association overwhelmingly condemned the high fees imposed by local authorities and the increase in charges for the use of teaching accommodation by voluntary bodies like the WEA. It urged the DES to amend the 1944 Education Act to make it the duty of local authorities to provide vocational, general, social, cultural and political education for people of all ages.

The conference reaffirmed the WEA's commitment to women's education and agreed that its national executive council press the DES for funds to appoint a national officer with special responsibility in that area. It also criticized the NEC for failing to follow WEA policy and appoint a full-time editor for the Women's Studies Newsletter.

A number of delegates criticized the supporters of the resolutions on women's education for being divisive. Cynthia Hawkins, of the WEA's western district, said: "The WEA is a national movement for all adults, not a women's educational association."

But Mr Bill Warman, of the West Midlands district, said that positive discrimination was an absolute necessity for women in the WEA who provided the majority of students but were outnumbered by men in strategic posts. "They want to play their part in the leadership as well and because of this we need to support the policy of giving them that opportunity by making space for them," he said.

The conference also agreed to strengthen its links with the trade union movement - which involves a third of its work - by urging all districts to encourage unions and other community organizations to affiliate to the WEA.

Dominant influences of the 1970s on the wane in the new alliances of the NUS

Year of the Labour student

by Paul Flather

The emergence of the Labour Party as a major independent force in student politics, signalling the start of a new period of shifting coalitions, is the event most likely to be remembered from last week's National Union of Students conference in Blackpool.

The conference will also be remembered for the depths plumbed by the more extreme members of the Federation of Conservative Students in their attempts to provoke trouble and discredit the NUS. As the NUS executive said it was little short of a Nixon-style "dirty-tricks" campaign.

First though the emergence of the National Organisation of Labour Students (NOLS) does herald the end of a decade when the student movement has been dominated by the Broad Left and the Left Alliance, made up of Communists, Liberals independents and some Labour students.

NOLS lost the two crucial tests of strength - Mr David Aaronovitch, a Communist, was re-elected as president by 16 votes on the fifth transfer of votes, over Helen Connor of NOLS, and the union emerged without a brief to extend campaigning.

But NOLS will have five 19 seats on the new executive three more than last year. They appeared well drilled on the floor of the Winter Gardens, and now claim 100 active Labour Clubs, a membership of 7,500 and stronger links with the senior Party.

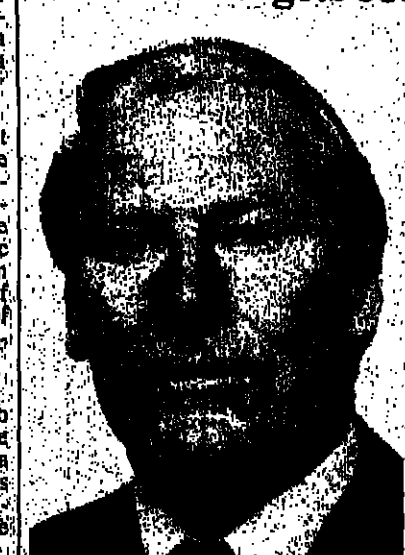
The rest of the executive will be two Conservatives as last year, three ultra-left members, two down on last year, three Independents and six LA, consisting three Communists, three independents and no Liberals.

The Left Alliance will have to review its strategy. A sign of the times is that 54 out of 59 Conservative votes were transferred to the Communist Aaronovitch, a debt acknowledged in private but profoundly embarrassing in public. Labour are to the left of Communists.

Many students believe there is now a real opening in the centre for a Social Democratic grouping. The SDP had a few false starts at Blackpool before about 35 got up their own caucus and appealed to the parent party to provide funds for an official student wing. A conference at Warwick University in June is planned.

While NOLS appeared to do a lot of running, and the ultra-left appeared even further away from their heyday in the early 1970s, on the day most of the motions were carried by Aaronovitch, who had a very good conference, and the LA.

Heriot-Watt gets economist for V-c



Dr Tom Johnston, a former professor of economics at Heriot-Watt University, has been appointed the university's principal and vice-chancellor.

Dr Johnston, who was until recently chairman of the Manpower Services Commission for Scotland, will take up the appointment, vacant since the death of Professor George M. Brown last September, at the beginning of October.

Heriot-Watt's economics department's BA course was established under Dr Johnston's guidance and he was also closely involved in setting up the university's Institute of Management Engineering.

He is a member of the Council for Tertiary Education for Scotland, and also one of the Scottish Secretary's panel of economic consultants.

Aaronovitch opened proceedings with a powerful plea for an educational alliance embracing lecturers, parents, sixth-formers, trades unions and students to defend and extend higher education.

He urged students to challenge the fatalism of vice-chancellors, the passing of polytechnic directors and sectionalism of some campus unions. Talks with the Association of University Teachers are under way under the eye of the TUC.

He ended the five-day event with a rousing call for students to attend a special summer conference to plan a campaign of work-ins, rent-strikes, petitions, debates, and marches to oppose hall closures and fee increases.

He accused Dr Rhodes Boyson, Under-Secretary of higher education, of asset-stripping education. Boysonism was blighting the lives of young people in Britain, "Dr Boyson, you are going to get this agitation," he said.

The NUS is now arranging for students to "protest and rebel" by holding an over-night work-in in libraries on May 6 with debates on May 7 to co-incide with the local government elections.

A crucial debate for NUS was of priorities and subscriptions. But after complicated series of votes, the union was left with no list of priorities. This will now be decided by the executive whose plan to meet an expected deficit of £50,000 in 1982 by reducing staff by four, and cutting running costs was lost.

There were good debates on women's rights, when men were formally, and once for all, invited to aid the Women's Movement, and on disabled students. But the week was also punctuated by a series of flame incidents which proved quite sobering.

First a disabled student in a wheelchair from Hereford College, Coventry, was threatened by two delegates who told him he would be dragged down a stair-case if he voted the wrong way. His ballot paper was torn and he lost his vote.

Then the head of the Trades Council was invited to take the place of the Conservative Mayor of Blackpool in welcoming the 1,000 delegates.

Conservative students intervened with a vulgar leaflet of a naked woman saying: "Earning £80 a night - it's not me who's being exploited." The leaflet was banned, and later when one of the FCS group who produced the leaflet and another accusing Marx of racism approached the rostrum, 150 delegates stormed out chanting: "No platform for fascists and racists." The NUS had just confirmed its policy of "no platform".

There were ugly scuffles when feminists tried to prevent distribution of the leaflet, and more scuffles when some delegates tried to close down the FCS stall. Students did well not to let things get out of hand before the rousing finale against Government cuts sent them home satisfied.

Overseas news

National exam demanded

from A. S. Abraham

BOMBAY

The Association of Indian Universities, an unofficial body comprising India's university vice-chancellors has urged the Government to introduce an exam that would serve as a nationally recognised academic attainment.

At present the quality of Indian university degrees varies greatly from place to place. The older universities (Bombay, Madras, Calcutta) still maintain reasonable standards, although they have deteriorated somewhat, but many newer ones are little more than degree factories.

In caste-ridden Bihar state in eastern India, for example, even medical and engineering qualifications, two fields where costs and competitiveness have combined to keep standards high in

most of the country, have been devalued by being showered indiscriminately on candidates who happen to belong to the same sub-caste as the dominant faction in the university administration.

The widely divergent quality of the stamp of university "dohbi-marks" creates problems for domestic and overseas employers as well as for institutions, Indian or foreign, awarding scholarships for further study.

The AIU's proposal is to provide some standard form of certification that would carry weight anywhere. The name of the new examination and the details are being worked out, but it will be modelled on the tests conducted by the Princeton-based Educational Testing Service.

It will be designed to reduce the subjectivity of evaluators to the minimum and it will assess a range of skills:

expression, judgement, interpretation, data analysis, and so on. The difference between any two candidates' attainments in the test will reflect differences in their performance, not, as so often now, the caprice of examiners.

Brighter Indian students will particularly welcome the AIU move for a streamlined all-India examination devised on contemporary Western principles. When they appear for American qualifying tests like the Graduate Record Examination, the Admission Test for Graduate Study in Business, the Graduate Management Association Test and the Test of English as a Foreign Language, they complain that they are more at sea than they need be, not because they don't know enough, but because they are used to antiquated modes of testing ability and intelligence.

Hebrew University stops student union subsidy

from Benny Morris

JERUSALEM

The dispute between the Hebrew University administration and the university's students' union came to a head last week with the university's decision to stop all further subsidy of the union until the union agrees to university supervision of its finances.

The decision, taken by the Hu's permanent and executive committees sitting in joint session, came shortly after suspension from studies until trial by the university disciplinary board of Hu students union chairman Yisrael Katz. He had been charged by dean of students Prof. Lina Ben-Dor with indiscipline and unbecoming conduct during an attempt three weeks ago to lock university rector Rafael Mechulam in his Mount Scopus offices.

Katz refused to appear at Thursday's hearing and has announced that he will also refuse to appear for the trial, preferring, he says, to be judged by the university board of governors, which meets next week for its annual session in Jerusalem.

The university decided to stop subsidies to the union after Katz refused to allow officials of the university controller's office to inspect the union books.

The university maintains that the controller, who is subordinate to the

Board of Governors rather than the university administration, has the right to oversee the finances of any body it the university subsidises. Katz, however, has argued that such supervision would severely curtail the union's independence.

Katz, who is *ex officio* a member of the board of governors, intends to raise this matter - as well as his supervision - before the governors for adjudication. Katz maintains that the university's actions are "politically motivated" and that the administration is "after him personally." He is being supported by National Union of Students chairman Tzahi Hanegbi, a fellow leader of the right-wing campus faction, "Kastel," and by other right-wing student leaders.

In an effort to parry the university's supervision demand, Katz asked the state comptroller's office to inspect union finances, but the comptroller formally declined the invitation.

Katz and Hanegbi are organizing demonstrations on the university's Givat Ran campus to coincide with the start of the board of governors' meetings. Opposition student factions, supporting the university's stand on Katz and on union supervision, are arranging counter-demonstrations.

Hanegbi warned that "the university will never be the same again after these demonstrations. We are going to count a massive show of strength".

Brazilian HE professors form national association New 'Andes' with high ideals

from Fay Haussmann

BELEM

Six years after the creation of Brazil's first university, the University of Rio de Janeiro, Brazilian university professors have formed their first national body the National Association of Professors in Higher Education, known by its acronym, as Andes. The elected provisional President, Professor Osvaldo de Oliveira Maciel, declared that he had high hopes "for the political effectiveness of our organization which, although it will not involve itself in party politics, will try to express the demands and struggles of our class on the economic, social, cultural and political plan." He said further that "the main goal would be the defence of educational policies which will attend to the needs of the entire population."

Even though Andes was created by representatives of both public and private university professors' groups, its birth at the end of February must be seen as the final success in the battle by professors of Brazil's federal universities against the worst inequities of their profession: poor wages, and the lack of proper career structures.

In fact the promise of a statute

governing the careers and advancement of university professors goes back to Brazil's first general education law of 1961. Yet it took until March 1977 for serious discussions to get started, and even then there was a continued dragging of official feet. Professors met with university rectors and with technical teams from the Ministry of Education and Culture, known as the MEC; proposals were worked on and submitted to education minister Eduardo Portella, who in turn went to submit them to President Joao Figueiredo, to the head of the Civil Household, to the Public Service Administration, and to the Planning Ministry, all of them entitled to say in universities, run as "foundations". By mid-November, nearly 35,000 professors were on strike. The 19 universities and eight of the colleges had to close down just at the start of year-end exams for more than 255,000 students, and among preparations for next year's freshmen admissions tests.

It took the sudden, forced resignation of education minister Eduardo Portella on November 26 to make the hitherto impossible suddenly possible. An outspoken if slightly ineffectual liberal academic, Portella had found himself boxed in not only by budgetary constraints, but also by the various technocratic bureaucracies entitled to interfere in his essentially pedagogic sphere.

Brazil's 1.6 million university students today go to state and federal, tuition-free institutions, the federal universities are still far better, and considered as far more prestigious, than the vast majority of tuition-charging private colleges and universities. Brazil (today has 30 federal universities, at least one in each state, and 12 professional colleges.

The colleges and 19 of the universities are run as "autarchies": they are funded exclusively with MEC money and their salary scales, until two months ago, were inferior to those prevailing at the other 11 federal universities, run as "foundations". By mid-November, nearly 35,000 professors were on strike. The 19 universities and eight of the colleges had to close down just at the start of year-end exams for more than 255,000 students, and among preparations for next year's freshmen admissions tests.

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Candidates sit for an exam in unorthodox conditions in Bihar State because of a desk shortage.

Court appeal on cuts

from James Hutchinson

BONN

The state government of the Rhineland Palatinate is likely to lodge a court appeal against the cuts made by the West German federal government in the university building programme. The federal share of the programme for this year has been fixed at DM688m (£144.6m), whereas the *Länder* are asking for a federal contribution of between £170 and £190m.

The minister of education in the Rhineland Palatinate, Frau Hanna Renate Laurien, told the State Parliament in Mainz that the cuts not only jeopardised new projects, but were also affecting buildings under construction. The state would take court action unless the federal parliament voted more money for university building when the budget came up for approval in June.

The appeal, which would be heard in the federal administrative court, is based on an article of the federal constitution stating that the federation shall participate in the "expansion and construction of institutions of higher education, including university clinics." Frau Laurien said it was a paradox that the federal government should be so parsimonious when at the same time it was constantly boasting about the number of A level passes and extolling the advantages of university education.

Far from the federal government granting more money, it looks as if its spending on university building is to be cut further. Expenditure of DM638m (£134m) is earmarked for next year and DM588m (£123m) for 1983. In the winter term the universities of the Rhineland Palatinate has a total of more than 42,000 students. This figure is expected to increase to 58,000 by the middle of the 1980s.

This advertisement appeared in uncorrected form in last week's issue of The Times Higher Education Supplement. We apologise to both the advertiser and our readers and the correct advertisement appears below.

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North American News

Reagan offered alternative cuts deal

from Clive Cookson

WASHINGTON Realizing that blanket opposition to all President Reagan's cuts in the higher education budget would be pointless, college and university lobbyists in Washington have come up with an alternative package of savings which they would accept.

The cuts offered by the American Council on Education (ACE) and its sister groups are of course less drastic than Mr Reagan's, but they do represent a real reduction in federal spending.

It is a historic turning point, following decades in which higher education lobbyists asked for (and generally received) more and more money from Congress. When past administrations, particularly Mr Nixon's and Mr Ford's, tried to prune higher education programmes, the college and university associations did not concede that there was any need to make cuts.

One difference now is that the political mood in the United States is so in favour of a reduction in non-military federal spending that a knee-jerk reaction against all cuts would damage the lobbyists' credibility.

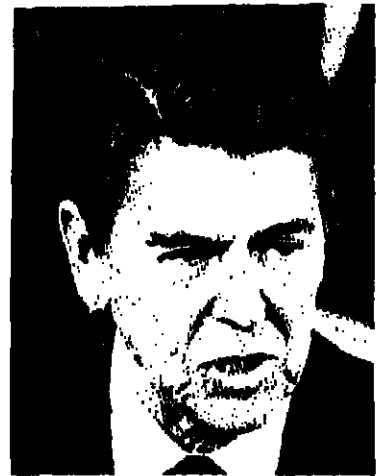
Another is that the Government's

expenditure on higher education, particularly student financial aid, has grown so fast over the past decade that it now represents a significant drain on the treasury. Student grants and loans cost the education department nearly \$6 billion a year.

The cuts in student assistance suggested to Congress by the higher education associations are intended to save the government hundreds of millions of dollars, while avoiding the severe disruption and inequalities which they predict if the Reagan administration's budget is approved.

As Dallas Martin, executive director of the National Association of Student Financial Aid Administrators, told the House of Representatives budget committee, college officials agree in principle with Mr Reagan's aim — to concentrate federal assistance on the neediest students — but do not accept the President's savings of doing it.

Most of the savings suggested by the higher education representatives would result from technical changes in the complicated rules governing student loans and grants. One major restriction would re-impose a family income ceiling on eligibility for subsidized loans.



President Reagan: directing aid to the regents' executive committee declined

The act of Congress that removed the previous limit in 1978 and made guaranteed student loans available to all, regardless of wealth, is the primary reason why the programme has grown so fast over the past three years.

Dallas Martin, whose association represents the college officials who distribute federal aid to students, re-

commended that only those families earning less than \$30,000 or \$35,000 a year should be automatically eligible for guaranteed loans (whose subsidized interest rate is nine per cent, compared to the current prime lending rate of 17 per cent). Students from higher income families would qualify only if they could prove that they needed the money to meet educational costs.

Higher education spokesmen are also willing to accept the administration's proposal to eliminate the interest subsidy on the new "parent loan programme" that Congress approved last year. It currently allows parents to borrow up to \$3,000 a year at only nine per cent while their children are at college, and Mr Reagan wants to make them pay interest at market rates, although the government would still guarantee the loans.

The higher education associations say their package of cuts in guaranteed student loans would save the government \$625 million next year — almost as much as the \$730 million reduction sought by the Reagan administration — but "in a more equitable way." It is not clear, however, if the administration and the lobbyists are basing their figures on the same assumptions.

Examboard comes up with the answers

by our North American editor

Following the discovery by candidates of two errors in its multiple choice tests, the College Entrance Examination Board has decided to provide answers to the questions on the SAT Test, the most important college exam in the United States.

The decision, taken by the college board trustees at their regular meeting, is a major change of policy for the board, which administers the SAT and for the Educational Testing Service, its sister organization which actually writes the test.

Until last year, when New York State passed historic "truth in testing" legislation requiring full disclosure of college entrance exams, the board kept the test papers and the candidates' answers secret. This year, in compliance with the New York Law, the passage of the college board and ETS bitterly resisted, SAT candidates at that state have been able to obtain copies of the questions and their answers, but elsewhere in the country the exam has remained secret.

But as described in last week's *THES*, a New York candidate recently found a mistake in the SAT mathematics section, and a Florida schoolboy detected an error in the Preliminary Scholastic Aptitude Test (PSAT), which the college board already discloses voluntarily nationwide. The two defective questions had not been noticed by the panels of college mathematicians who check all ETS mathematical papers, and their discovery by 17-year-olds increased the pressure on the testing service and college board to disclose the SAT throughout the United States.

The nine-member panel, chaired by Maurice Brossard, development director at the Institute Armand-Frappier in Montreal, calls for a major commitment of resources by the government, industry and universities to build up Canada's biotechnology industries and a supporting scientific infrastructure.

The government itself should establish a 10-year plan, with a federal allocation of \$58 million a year. "This expenditure is intended as a catalyst to encourage industry and provincial governments to make substantial investments in biotechnology," the report said.

Both MRC and NSERC should receive additional funds, on top of the increases already planned, to provide the scientific base for the effort. The task force, whose members were drawn from universities and industry, recommended that the research councils an additional \$6.7 million next year, for interdisciplinary research in biotechnology and a further million for postgraduate training.

The board had to keep some test questions secret, because if it had been able to re-use certain items, it might have run out of high quality properly screened questions. It has now decided whether it will be able to make a full disclosure of all tests in 1982/83.

The "truth in testing" organization — student, consumer and teacher groups that pushed the disclosure law through the New York legislature — the face of intense lobbying by the test makers and the higher education establishment — naturally expressed doubt at the college board's announcement. But they are still campaigning for similar legislation in other states, arguing that the college board's voluntary decision to disclose SAT questions and answers nationally could be reversed at a future date unless it is mandated by law.

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Simon Midgley meets Melvin Lasky, the Bronx box and veteran editor

Close Encounters of the 23rd kind

Hi Mel! How are you Frank? Hello Kingsley. A Cook's tour of the higher reaches of the contemporary cultural scene is, perhaps, inescapable when lunching with the co-editor of *Encounter*, one of Britain's most famous and, for a time, most infamous, intellectual institutions.

To be sure the venue, the Garrick Club, is a privileged refuge of the literary cognoscenti, nevertheless the harvest — Melvyn Bragg, Frank Kermode, and Kingsley Amis — had been especially rich. Melvin J. ("Mel") Lasky was pleased.

He is a man who obviously enjoys knowing and being known. Having edited one of Europe's most long-lived political and literary monthly magazines for the past 23 years he has had plenty of time to become one of the most ubiquitous and flamboyant landmarks on the international intellectual and literary landscape.

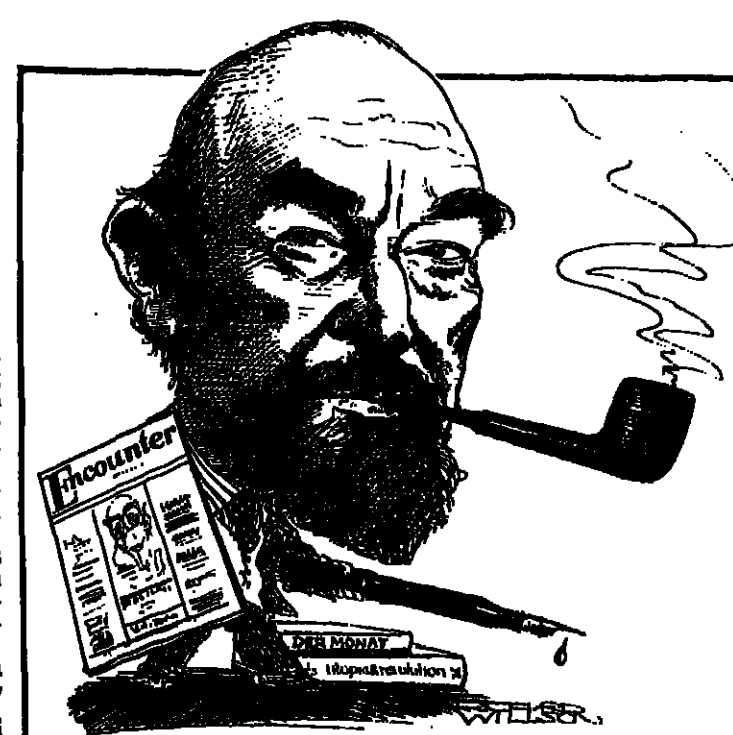
Travelling by way of Berlin and Paris the lower-middle class Jewish boy from the Bronx has come a long and circuitous route to become the 61-year-old eminence grise of St Martin's Lane.

One of that illustrious "generation of '39", which graduated from City College, "the proletarian Harvard", just before the beginning of the second world war, his contemporaries include Daniel Bell, now Henry Ford II, professor of social sciences at Harvard, Irving Kristol, editor of *The Public Interest*, one of America's leading neo-conservative intellectual journals, and Irving Howe, literary critic and essayist.

After spending a year at the University of Michigan (Ann Arbor) studying for a masters degree in history Lasky began his working life somewhat improbably as a guide directing tourists around the Statue of Liberty.

He was rescued for journalism by his friend Daniel Bell who persuaded the editor of the right-wing *Social Democrat* weekly, *The New Leader*, to take him on as a full-time writer.

In 1942 Lasky left for the war and Europe — a departure destined to be both the start of a permanent exile



Melvin J. Lasky: "humanist values"

from his native America and the beginning of his still continuing shift to the political right.

The next three years, he recalls, were spent as a combat historian in France and Germany. When peace came Lasky stayed on in Berlin and launched *Der Monat*, a monthly cultural and literary magazine, which he edited for 15 years before joining *Encounter* in 1958.

It was here in London in the late 1960s that Lasky survived one of the greatest storms of his not uneventful journalistic career when it was proved at last that the magazine had been in receipt of funds from the United States Central Intelligence Agency, lauded in Paris by the Congress for Cultural Freedom.

The memory still lingers on, not least in the mind of the pugnacious Mel Lasky who waxes furious whenever the spectre is raised — which is frequently.

Last week pacing around his book-crammed office in *Encounter's* present home, a Dickensian warren in the heartland of the West End, he was still bristling over a recent suggestion in *The Sunday Times* that a pop group, managed by the son of the man who was the head of the CIA at the time of the funding, might be about to buy the magazine.

Sinking into his armchair behind teetering piles of manuscripts and the cluttered debris of years, Lasky even-temperedly dismissed the suggestion as a floodgate had hardly opened.

Reminiscences, aphorisms, opinions, digressions, bon mots, quotations (in at least four European languages), the names of the great and the good, H. G. Wells, Karl Popper, Raymond Aron, George Orwell, Albert Camus, Tony Crosland, Stendhal, Churchill, Keynes — the torrent continues for several hours and is unabated.

Unused to being upstaged he is not so much a conversationalist as a master of the dramatic monologue. Edward Shils, professor of sociology at the University of Chicago and a fellow of Peterhouse, Cambridge, recalls in a festschrift for Lasky published on the occasion of his 60th birthday that he usually monopolises the conversation at dinner except when Arthur Koestler is present but even then he does "pretty well".

Unable to sit still, as Shils also noticed, Lasky always seems to be leaving the room — to check a reference, borrow a dictionary to hunt down the etymology of an elusive word or retrieve some essential paper.

It is not simply that Lasky is a star — struck by the nuzzle-doodle of the cultural/intellectual/political firmament, it is more that he has never lost his youthful curiosity in ideas and their power to illuminate and change the world around him.

Part scavenger, part weathervane, he is a kind of Twentieth Century Autolycus snapping up hitherto unconsidered intellectual trifles, racing higher and thither up and down the corridors of history, while keeping his antennae tuned to the zeitgeist, his mind open, he hopes, to register the first intimations of change in the contemporary intellectual climate.

Open? Well, yes and no. To the extent that any editor chooses what shall be discussed and by whom the arena of debate is always limited, however in *Encounter's* case some would say that the strictly policed, slightly old-fashioned, intellectual perimeter fence is intolerably limiting.

Pro-European, pro-American and fiercely anti-communist, the magazine is built on the rock of a commitment to

what Lasky describes as the "absolutism of freedom".

"The greatest danger to freedom is totalitarianism. The greatest danger is not from the extreme right or from the extreme left within society. The only way is through Soviet influence or domination. The West could fall under the shadow of that kind of totalitarianism with all this entails in the way of censorship, the Gulag Archipelago, etc."

The obverse of Lasky's loathing for Communism is a commitment to "humanistic values" which is difficult to disentangle from his wholehearted enthusiasm for the "values" of free-market capitalism.

The origins of his convictions are obscure. He talks vaguely "of the first shock of war; of his growing awareness" that politics had a tragic dimension and that intellectual commitment was a dangerous thing and could involve suffering; of "little personal things"; and of "wanting to warn all the world of the tragic dimension and of the notion of evil".

"My whole generation with as great a freedom as we ever had. We had reasonable opportunities, we were never hungry, we had the satisfaction of feeling able to do a few things, teach a few people, write a few articles or books, nobody has really threatened us", he says. "The magazine is a little area of freedom. It creates a civilised space. It's a way of paying back a debt to society."

It is this "civilised space" that the genial, if inquisitive "Mel" Lasky is personally, although now urgently, having to defend. Under siege from the market forces he so enthusiastically supports, currently rising costs and an unfavourable exchange rate, Lasky, true to his lights, is energetically seeking an old-fashioned capitalist solution — an enlightened free-enterprise fairy god-mother.

In these straitened times it would be madness to wish him anything but luck. However, in return might one not ask for a re-alignment of *Encounter's* perimeter fence?

Sculpture given the brush-off

from Richard Madden

WEST HARTFORD, Connecticut

Class Oldenburg's plan for a sculpture on the University of Hartford campus has apparently rubbed the institution's regents the wrong way. It calls for a 23-foot-long toothbrush in red, white and blue.

Although the plan would not have cost the university any money, the regents' executive committee declined to accept it by a vote of three to two, with one abstention. As a result, the university will lose a \$25,000 grant from the National Endowment for the Arts and matching contributions totalling \$25,000 from private donors that would have paid for the sculpture.

In addition, Mr Oldenburg's model for the toothbrush, now in a campus building, will probably be returned to the artist, although the university has been offered \$20,000 for it, according to an official.

University President Stephen Trachtenberg, who arranged the sculpture, said: "I think it reflects a sense of the fiscal austerity of the times and a sense that the university should not appear to be investing a large sum of money in something like this at a time when we are being financially prudent with faculty salaries and scholarships. It is a reflection of the austerity of the 1980s than a judgment about art."

Mr Oldenburg, whose works include a sculpture of a giant lipstick at Yale, a baseball bat more than 100 feet long in Chicago and a 38-foot-tall flashlight at the University of Nevada, began working on the toothbrush project three years ago.

He had been paid \$5,000 from private contributors and given a free hand by university officials to visit the campus and the Hartford area to develop ideas for an appropriate sculpture and to make a model of it.

Bernard Hanson, former dean of the Hartford Art School, one of the units of the university, said: "I'm very disappointed. A first-rate artist will be reluctant to get involved in Hartford now."

University officials said Mr Oldenburg had told them the notion of a toothbrush had come from his impressions of Hartford's angular and vertical architecture. But one official, who asked not to be identified, suggested that the proposal was an invitation for the university to start a dental school.

Shot in the arm for research

Biomedical research in Canadian universities will receive 22.3 per cent more federal support in 1981/82 than this year. Announcing a \$100 million budget for the MRC, \$18.3 million up on 1980/81 — Health Minister Monique Bégin confounded the pessimists who doubted the government's willingness to carry through with its often stated commitment to stimulate research.

The official target is for the country to devote 1.5 per cent of its gross national product to research and development by 1985. At present R and D consume just under one per cent of Canada's GNP, so big annual increases are required. Earlier this year, John Roberts, the Minister for Science and Technology, laid down an ambitious framework for expansion, under which the federal government would increase its research expenditure by 17 per cent a year, mainly for industrial and mission-oriented projects — and private industry would boost R and D by 27 per cent a year.

Mr Roberts' emphasis on industry dismayed some university leaders, who felt academic research might get trampled on by the rush to spend money on applied research and industrial development. University of Toronto President James Harn said: "I am deeply disturbed by the position the government document appears to assign universities."

So the MRC's budget boost delighted the academic community and allayed fears that the three granting councils which support university research might be left out of the bonanza. Robert Willes of the Canadian Federation of Biological Societies said: "I am indeed pleased to see that my earlier predictions of the level of

Mr Bégin, the Health Minister, pleased the scientists not only with the

Summer jobs cash reallocated to disabled

The Canadian government has angered students by cutting back its popular summer jobs programme. This year it will spend \$100 million to help students find work during their long vacation, compared to \$120 million in 1980.

The federal department of employment said the funds would be reallocated from student job creation to set up a new work programme for physically handicapped people. As the government noted, this is the International Year of the Disabled.

The department will directly create jobs for 24,300 students in community projects and for another 8,500 in federal departments and agencies. Community organizations are eligible for government support of up to \$50,000 for any project that would employ at least three local students for six to 18 weeks "in useful and productive work of benefit to the community". The funds are distributed to federal constituencies on the basis of student unemployment data, and numbers of parliament are consulted about which projects to support.

High priority projects involve parks and recreation; health and social services; environment and energy; and tourism and culture. But the department said general maintenance, of beaches, roads, golf courses and similar facilities would not be eligible for funding.

In 1980 the government created a total of 46,200 community and federal jobs, 13,400 more than the 1981 proposal. Canadian unemployment is no lower this year, but employment Minister Lloyd Axworthy indicated that other items, particularly jobs for the disabled, now had higher priority for scarce federal funds.

The government is also relying more on the private sector to provide jobs for students. Funding for Canada's employment centres for students and the annual "hire-a-student" campaign will go up from \$10.2 million to \$12.7 million this year. The centres, which are staffed by undergraduates and recent graduates, are expected to place nearly 300,000 students in temporary jobs over their summer holidays.

A government spokesman predicted that students would not notice a significant difference in the total number of jobs available this summer. The National Union of Students, on the other hand, believes the cuts have made its members' employment prospects considerably bleaker.

The Employment Minister's student jobs announcement also included a \$10 million appropriation for the Department of National Defence's traditional summer training programme for students and reserves. But NUS research chief Jeff Parr said the union did not regard cadet activities as job creation.

"We think there are dangerous implications in the federal government funding military training through employment programmes," he said. Cadet and reserve training should be supported separately out of the defence budget.

Students in summer jobs are paid the legal minimum wage which varies across the country. In most provinces it is the same this year as last, but in Ontario, the largest province, it has gone up from \$4 to \$3.30 an hour.

Universities under Giscard

Today marks the official opening of the French presidential election campaign. The time is ripe for a round up of how higher education fared under the previous presidential term. Of course, it may be that the incoming president will be M. Giscard d'Estaing himself which suggests that present policies for higher education will continue. But if a rival replaces him he will take over, willingly or unwillingly, those policies developed during the previous September.

One such reform inaugurated by President Giscard d'Estaing and unlikely to change, is the creation of a separate Ministry for Higher Education. To date, this appointment has been held by Jean-Pierre Solson from 1974 to December 1975 and thereafter by Mme Samier Seite.

Whether of the Left, Right or Centre, all candidates will be giving different nuances to proposed policies for the higher sector especially those which affect participation in the run-up of the university. But all will have inherited the Giscardian interpretation of the Faure reforms of November 1968.

All decision-making in France is circumscribed by history and by a network of competing private and public interests. This is doubly true in educational decision-making. As a result of its Republican, secular and Jacobin traditions, education tends to be identified with and is administratively subordinated to, the State. It is expected to bring about in practice many of the society's most cherished moral values. Not content with mere liberty, equality and fraternity, the system is expected to provide in addition an elite of technocrats and administrators capable of piloting the State itself.

Higher education is divided broadly into three. Highest in status are the 250 or so *grandes écoles*, ranging from the *école polytechnique* at the summit down to the *école nationale de la géométrie*. Some 100,000 students are

enrolled in this sector. Second are the 796,000 students from home and overseas. The third part of made up of the 56 university institutes of technology with some 30,000 students on their books, and which provide two-year vocational-oriented diploma courses. Though traditionally free and open to all holders of the *baccalauréat*, a policy of selection is slowly being introduced into the university sector. Specifically, selection takes place prior to entry to the University Institutes of Technology and in the traditional faculties before moving on to third and fourth year studies following a two-year general diploma (DEUG), introduced in 1973.

Under the presidency of M. Giscard d'Estaing, main attention has been directed towards the mass sector of higher education. The Minister whom he entrusted with these policies for most of this period was Mme Alice Samier Seite, despite the fact that she failed in the legislative elections of 1978 to be elected as deputy for Metz.

Mme Samier Seite's position coincides with the growing pattern of presidential government since 1958, whereby the proportion of "technician" ministers in the Cabinet is increased at the expense of the political "barons". Her administrative talents are recognized even by opponents to her policies have done little to improve her popularity with former university colleagues. Under her administration, the government has refrained from direct financial assaults on the *grandes écoles*. Instead, the mass sector has felt the main thrust of government intervention during the past seven years.

A major inheritance of Giscard's

administration was the Higher Education Guideline Law of autumn 1968. Only the scared veterans of the student uprising of May 1968 will remember that this was drawn up in response to student demands by the ubiquitous Edgar Faure. It concentrated upon three reforms: participation, autonomy and pluridisciplinarity. The latter was quickly revealed to be a shibboleth. No more than 5 per cent of undergraduate courses paid even lip service to the notion.

The battle remained to be fought over the meaning and the implementation of the other proposals giving the universities greater independence from central government in their internal affairs. The legislation had seemed to accord the new university departments known as UER (*Unités d'Enseignement et de Recherche*) greater autonomy in the domain of teaching, research and curriculum. The universities were supposed to have a greater say over their administrative and financial affairs. This was not to be.

In 1976, the ministry (then Secretariat of State) decreed a reform of the Masters and the *licence* degrees. In effect, years three and four after entry to higher education. Emphasis was placed upon the occupational outlets in which graduate studies should lead. More specialized academic training leading to vocational outlets. Reactions were swift. Mme Samier Seite faced a tidal wave of opposition from both staff and students loathing the rights of UERS to control the curriculum. The Secretary of State was condemned for bartering the university to the chariot wheels of industry and, more insidiously, of introducing selection into years three and four of the

university courses. Students rushed onto the streets in some of the worst rioting since 1968. Examinations were disrupted and the atmosphere of crisis and teargas prevailed on and off for more than three months.

Opposition to the "vocationalism" or utilitarianism perceived within the proposals was more the excuse than the cause. The real trigger appeared to be the determination by central government to control the validation of courses which ostensibly it had conceded to the UER's under the Faure legislation.

As if oblivious of the 1968 Guideline Law, the National Council for Higher Education and Research set up technical study groups to validate all graduate courses put forward by the universities. This indeed marked a significant reassertion of central government planning of the curriculum. Henceforth, graduate courses were to be validated for a five-year period only with additional discretionary powers to be retained by the minister and her officials.

One direct outcome was a refusal to validate graduate programmes in certain universities in the summer of 1980. Some estimates reckon that 50 per cent of submissions in arts and only 10 per cent in science graduate programmes were accepted.

In short, the thrust of Giscard's administration has been to reassert a traditional French concern with economic planning regardless of his predecessor's concern — and indeed, his own — to liberalise the internal running of higher education. Certainly, the decision to link graduate courses more and more with the economy was taken by Jean Pierre Solson as early as 1975.

This year the old *Conseil Supérieur Universitaire* has been replaced by the *Conseil Supérieur des Corps Universitaires* which exercises tight government oversight of staff appointments. Divided into 54 disciplinary subject committees one third of its members are nominated directly by the Minister who also presides over it. Take in conjunction with a reform of 1979 which increased to 30 per cent professorial membership of University Councils, the 1981 measure is intended to return academic authority to staff professional standing dispossessed by the 1968 Faure reforms.

History may suggest that recent government policy has favoured neither Left nor Right, nor even academics. Rather, it aims at taking a utilitarian approach which slices across the political continuum, with humanities and arts being pared to the quick.

Under Giscard d'Estaing the French university has seen itself transformed into an institution engaged in short-term adjustments to changes in the economy — a policy exercised in Britain mainly through the non-university sector. For high level manpower needs over the medium term are still provided by the *grandes écoles*. Thus, over the past seven years, the French university has been made to serve as a flexible buffer developing short cycle higher education which government economic policy demands.

In the course of Giscard's presidency, the French university has reverted to its traditional place of subordination to the State and away from the notion of a partnership with it advanced in the aftermath of the 1968 uprising. It is particularly ironic that the slogan of advanced liberalism, restored Napoleon to his position in the French university so soon after he had been so forcibly removed.

Sally Jenkinson and Guy Neave

Economies are forcing a change in attitude to Third World schooling, writes John O'Leary

Last week, without fanfare, an administrative reorganization took place which may come to be seen as a watershed in Britain's aid effort in the field of higher education. Although little obvious change is likely in the short term, force of circumstances, economic and otherwise, seems bound to jolt the system into a new era.

The outward sign of movement came with the incorporation of the former Inter-University Council for Higher Education Overseas into the British Council. The Government's desire for rationalization, expressed in Sir Leo Pliatzky's White Paper on quangos, finally came to fruition after a long and sometimes fraught courtship between the two institutions when vice chancellors agreed to alter the IUC's articles of government and hand over formal control to the British Council.

Together with the Technical Education and Training Organization for Overseas Countries, which joined the fold last year, the new Higher Education Division will establish a virtual monopoly of Government funded aid projects beyond school level. Although the Association of Commonwealth Universities does operate in the same field, it relies entirely on money raised from the institutions themselves, with the exception of its involvement in the Commonwealth Scholarship and Fellowship Plan.

The IUC has been enlarged to become the Inter University and Polytechnic Council, which will select the members of a new standing committee of the British Council. Mr Geoffrey Tribe, former head of the British Council in Nigeria, has been given the task of guiding the new unit through its formative years, culminating in a review of the new arrangements in 1984.

Although possible in theory, it is

inconceivable that the review should result in steps back towards the arrangements which have satisfied the universities for 30 years, no matter how reluctant they were to relinquish them. More likely, in spite of guarantees included in the agreement governing the merger, is that the work will become more closely integrated into the mainstream of the council's operations once the review is complete.

For the moment, the new IUCP should remain virtually untouched by the merger. It is not moving into the headquarters of the British Council for five months and will continue to work on programmes which were under way or in the pipeline long before the merger took place.

In the longer term, however, the merger, Government spending policies and the plight of the universities can hardly be expected to leave educational aid untouched. Indeed, international developments have been already pointing to changes in aid activities regardless of any rationalization exercises.

The IUC's role in developing institutions of higher education in post-colonial nations was, though still necessary in some countries, in decline. While foreign universities value the links made possible by the council, several of the countries which

had seen the main thrust of the IUC's efforts have become more assertive and self-reliant. Singapore, for example, is the latest state to set up its own staff recruitment operation in London—a function previously entrusted to the IUC.

Incorporation into the British Council, and the geographical expansion that will bring, is bound to accelerate the process of change. Whereas the institutions with which the IUC dealt are almost exclusively based on the British model and English speaking, the ending of international barriers with the British Council will now bring its successor into contact with all parts of the world. Universities of the Continental type will require a new approach but compensation will come in the great potential for expansion into uncharted territory, such as China in particular.

The limiting factor, inevitably, will be finance. The British Council's funding problems have been well chronicled and were only marginally ameliorated by the Prime Minister's personal intervention last year, which restored part of its grant. And the overall aid budget has suffered more than most Government spending since the Tories came to power.

Higher education's share of this diminishing cake should benefit from the concentration of activities under

the British Council but has never been large. Some £90m went on education projects for developing countries in 1979 and it has been estimated that higher education accounted for approximately £7m, or 1 per cent of the total aid budget.

The Overseas Development Administration, which is responsible for distributing the money, is sympathetic to education's case. Indeed, a recent ODA background paper began: "Education is the key factor in development. It is a means of furthering social and economic growth and improving the prospects of ordinary men and women."

But, as Mr Richard Griffiths, former director of the IUC noted, universities no longer enjoy their previous public appeal either in Britain or in many of the developing nations, and the temptation is to channel a greater proportion of funds elsewhere. Governments in the Third World have begun to ask themselves whether they derive maximum benefit from expensive university operations or whether they might not do better to concentrate on lower level education, particularly of the non-formal type.

In Britain there is more support for aid of the basic kind, such as disaster relief, and little scope for any planned expansion of aid of any sort while

existing policies prevail. As a result, agencies are being forced to look increasingly to multilateral programmes for new projects.

New initiatives will often depend on the ability of officials to tap the sources such as the World Bank and the European Development Fund which do have funds available to those able to master the system. At present, they provide only a minority proportion of the money flowing through British programmes but they are certain to have a growing influence.

In the meantime, the ODA and Britain's main contribution still in the field of staff recruitment, providing advisory services and assisting in the establishment of links with overseas institutions. Ironically, it is here that the financial crisis of British universities could provide a silver lining.

Under normal circumstances, it would be hard to envisage the 1979 total of 2,500 Britons working abroad in education being maintained since the Government is running down the expatriation supplement paid to them. However, if large numbers of lecturers do lose their jobs, there may be no shortage of people prepared to go abroad and take relatively low salaries to supplement early retirement pensions.

The combination of factors could lead to some reorientation of educational aid policy. From a perspective of supporters of the IUC, the mode of operation that the new, rationalized system would be more bureaucratic and ineffective may have been exaggerated. But those hoping for the status quo to be maintained seem sure to be disappointed, as the emphasis falls more on staff development and short-term projects, albeit at the expense of some long-cultivated institutional relationships.

In his continuing series on the popularisers of science, Robin McKie meets Carl Sagan of Cornell University.

Star of page and screen

Carl Sagan is a star among science popularisers. While Britain revels in the amiable eccentricities of our Patrick Moore and Magnus Pykes, Brooklyn-born Sagan, director of the laboratory for planetary studies and professor of astronomy and space sciences at Cornell University, offers the perfect credentials required to put science on the screen and page — gaunt good looks, a fine academic pedigree and a disarming way with words.

This last quality has already won him America's 1978 Pulitzer Prize for literature and has led him to describe the works of Eric von Däniken, who believes man's ancient civilisations were the work of aliens, as mere "temporal chauvinism"; emulate the ringing phrases of Genesis to show that science, when eloquently expressed, seems just as wonderful and mystical as the Bible; and to describe our planet as "the shore of the cosmic ocean". So far "we have waded a little out to sea, enough to dampen our toes or at most wet our ankles". 45-year-old Sagan states in his newly-published book *Cosmos*. "The water seems inviting" he adds. "The ocean calls".

The book is being released prior to the BBC's screening of his 13-part television series of the same name in June — which promises to do for astronomy what David Attenborough's *Life on Earth* did in Britain for zoology. In America it has turned out to be the most popular show in the history of public television broadcasting, attracting audiences of 20 million for some episodes, and in Japan, where *Cosmos* is being screened for a second time, it has proved to be the most popular foreign television series ever shown there.

Similarly the book, *Cosmos*, has been top of the *New York Times* best-seller list for months — which is probably more a reflection of the impact of the television series than Sagan's admirable writing. He describes the show which took three years to make, cost \$5.5m, involved 150 people in production and was filmed on 40 locations in 12 countries — as "the single longest most sustained project of my life".

It mainly covers the birth and development of astronomy but also touches other general topics in the interaction of science and civilisation. It was successful "because it was the first", said Sagan, and also because of its ambitious and imaginative use of special effects.

"For instance, in the second episode, there is a stunning sequence in which I prick my finger with the thorn of a rose in Kew Gardens. The camera zooms into the drop of blood, seems to enter it, finds a particular blood cell, enters the blood cell, travels through the cytoplasm to a nuclear pore, enters into the nucleus of the cell and there we find ourselves in the world of the molecule."

"We even show a correctly functioning model of DNA with its tens of thousands of atoms in correct positions. It gives a real sense of baroque complexity."

In another sequence, the producers recreate the great library of Alexandria — "the first true research institute" — through use of a large-scale model manufactured according to the best scholarly evidence. Using an advanced new camera technique known as Magi-cam, Sagan is seen apparently walking round the ancient halls that were destroyed in the Fourth Century AD and where Greek scientists such as Eratosthenes, Hipparchus, Euclid, and Ptolemy gathered to study. It was a successful and plausible that the Egyptian Tourist Board was apparently besieged with inquiries from people wishing to visit the great library!

"Yet Sagan maintains that it is not perfectly correct if people can be away from the series remembering no scientific facts but with a sense that science itself is accessible and is not an activity confined to socially backward people who wear white coats. "We wanted to show that science could stir an audience and want to put pains to be accurate yet compelling."

There was, however, another major motivation in setting up the series. Media apathy to the success of the Viking landings on Mars — brought on by their failure to detect life there — horrified Sagan, who together with



Carl Sagan: fine pedigree

colleague Gentry Lee, set about raising public funds for a major scientific series which would rival British imports such as *Life on Earth* and Bronowski's *The Ascent of Man* that had been hugely successful in America.

Yet the subsequent success of *Cosmos*, together with the rise of popular scientific publishing in America and the huge public interest in the recent Voyager missions to Jupiter and Saturn, have not blinded Sagan to the problems now facing US scientific research, particularly projects carried out in space.

A designer of experiments on board the Viking probes and a consultant to other National Aeronautics and Space Administration planetary missions, he is quick to point out that after Voyager "two" rendezvous with Saturn later this year, there will be a five-year gap in which America will have no deep sea space missions sending back information. In contrast, every year between 1962 and 1981 there has been a working US probe of some kind on a planet or moon.

"There seems to be enormous opposition to the funding of science in general. There have been major cuts across the board, and we now in the position of eating the seedcorn of basic scientific research," Sagan added in typical metaphorical style.

Similarly he points out that there is no presidential science adviser, no administrator for NASS, no associate administrator for space science and no director of planetary programmes at present — which gives an indication of the low priority this kind of science, indeed, all science, now attracts in America.

Nevertheless, space missions to the planets of the solar system can be justified in several ways, he believes. Firstly, there is their importance in gaining a true perspective of Earth, allowing us to develop accurate predictive science in areas such as geology and meteorology using other planets as comparisons.

Secondly there is their impact on our search for who we are. "There is a basic human desire to find out where we come from and how we fit into the enormous cosmos around us. Planetary exploration is the perfect tool for answering many of these questions."

And lastly there is their value in the development of benign high-technology. A spacecraft has to operate and function successfully in a hostile environment on its own for up to 10 years, a task which helps push technology to its limits.

This could have advantages for commercial ventures such as remote deep-sea mining vessels, although Sagan remains suspicious about arguments which stress important spin-offs from space technology. "The proposal that scientists should be given \$25,000 million dollars to put man on the moon and will give the world non-stick frying pans in return is a bankrupt argument," he added.

Yet science fiction, entertaining as it may be, pales into insignificance when compared to real science, which is always more imaginative and subtle simply because it is true, Sagan added. The leading star of astronomy may have his head in the heavens, but as always his feet remain firmly planted in reality.

The Natfhe caution that paid dividends

The caution shown by union leaders who reached last October's deal with the local authorities on part-time lecturer pay and salary structures has been amply justified.

The agreement cleared up one anomaly — the position of part-timers whose workload was indistinguishable from that of a full-time lecturer. It also secured a long-standing national objective — the replacement of widely ranging regional pay rates with a simplified three-tier arrangement with only one year's phasing.

But it gave the employers plenty of scope for a full-scale evaluation of the implications at the same time as negotiations on the position of lecturers who worked less than 20 hours — often in different colleges.

Six months later officials from both sides are still trying to thrash out a way of bridging the gap.

The major issue outstanding is how to calculate whether part-timers who work more than 60 per cent of the full week should have the right to associate lecturer status.

An associate lecturer agreement has been available to authorities for some time but has been largely neglected. The October deal turned this voluntary arrangement into a requirement in the case of part-timers working more than 60 per cent of the full time week, and it is the basis for calculating this entitlement which is causing the delay.

If officials fail to find the basis for resolving the differences the question of a reference to arbitration is not being ruled out by union leaders.

Last April's Clegg report said that the failure to pay hourly paid staff on a pro rata basis with their full-time colleagues offended against the principles of comparability, and noted, evidently with some surprise, that the practice established for years in the schools had not been extended to further education.

The Burnham meeting which finally formally reached a provisional agreement spanned eight hours of intense bargaining — "exceedingly complex and difficult" according to the National Association of Teachers in Further and Higher Education.

There was pressure from all sides for as speedy a settlement as possible, as the discussions related to the 1979 claim, were still continuing after the 1980 claim had been settled, and could run on possibly until the 1981 round began.

The Natfhe representatives on the teachers' panel strongly felt that their union should back the deal.

In an internal document they set out the "significant advances" it offered: ● Appointment of lecturers who do a significant amount of part-time work as associate lecturers (with improved protection under employment law as well as comparable pay.)

● The promise of talks on the possibility that staff working in more than one college could have their hours aggregated in seeing whether they would qualify for associate lecturer status.

● The abolition of hourly rates in cases where staff were doing the equivalent of a full time job.

● A single system of national pay rates to replace the regional system by September 1981.

● The immediate abolition of the lowest-paid category of work to improve pay for lecturers in non-vocational non-advanced work.

Recommending acceptance, the negotiators said: "The alternative... was arbitration. In considering this the panel felt the matter was complex and not likely to be appreciated by arbitrators in its complexity, hence an award may be 'unintentionally' disadvantageous."

They also said that the offer which the arbitration would consider would be inferior to what had been put on the table in Burnham, and that the advances made in negotiations would be lost.

Early in November the deal was ratified by the union's national council. Mr Sandy Grant, a member of the union's executive called it a "real breakthrough", although he admitted it contained some problems.

During negotiations management officials had warned of the effect on the adult education and art colleges of an expensive agreement which might price these parts of the service out of the market or raise other problems.

"The employers had used the space which enabled them to assess the deal before September when important aspects were to be implemented — the national rates which would significantly raise the pay of all part-timers and the right of associate lecturer status for people lecturing equal to 60 per cent of the full week — and thus began to make use of it."

Some authorities responded by imposing a moratorium on new appointments and building up of extra hours which might exceed the threshold until they had costed the implications. Others embarked on an official work to rule: they refused to pay the higher regional rates payable from September last year until the national negotiations on the loose ends were completed and a Burnham report circulated to make them legally binding. There were a number of instances of authorities either reducing contact hours to make sure their staff would not qualify next September or — according to the Association for Adult and Continuing Education — telling lecturers working 15 hours a week or more than the work load would be reduced unless they signed away their right to associate lecturer status.

Natfhe's national executive was instructed by the union's national council earlier this year to ensure that the agreement covering people working 20 hours a week or more was implemented, and to resist "by all possible means" attempts by authorities to breach the spirit of the agreement by reducing working part-time hours.

But management officials were quick to point out that the October deal specifically referred to hours of teaching in September 1981, and had not contained a clause preventing individual authorities from reshaping the service to match their tightly constrained budgets.

A sub-committee of the Burnham FE Committee tried to resolve the differences over practical implementation without success in late February. A number of issues came to being solved but the efforts floundered on the question of aggregation, and the matter was referred to a full meeting of Burnham which was due the following week. This however was the meeting set aside for discussion of the 1981 salary claim, and after talks spanning 90 minutes it was clear that there would be no time to deal with both. A further meeting of Burnham was called last month specifically to thrash out the problems, but after a morning of talks this too was adjourned.

Union leaders are now under fire from both sides. Their own members accuse them of not going far enough, of allowing authorities to hound the agreement. The employers accuse them of pursuing claims which will wipe out the service in vast tracts of the country.

Both charges they resist with anger, if not with surprise. They are aware that many lecturers expected the Clegg recommendation to pave the way for a part-timers' bonanza and acknowledge the disappointment that the October deal and the subsequent activities of some authorities has caused. But they are still convinced that they could have got no more last autumn, could have got much less, and may make more significant gains in the years ahead.

Attacking the employers' attitude, one said: "The blame is being put on the pay rises and changes in structure" and this is not true, adult education did not get wiped out in a lot of areas last year because of this but because of withdrawal of financing.

"The interests of the service in the future are best served by retaining professionalism and expertise within it, and this depends on paying the rate for the job."

What the October deal said:

● From January 1 1981 hourly paid staff regularly working 20 hours a week and required to undertake additional duties has the right to be paid as full-time lecturers

● From September 1981 Part-timers who have — or come to have — regular class contact equal to 60 per cent of the full time commitment will have the right to Associate Lecturer pay and conditions

● Three national rates of part time pay from September 1981, to replace the existing regional rates

David Jobbins

Alan Franks argues for the playwright who chronicled his country's bitterest times

Richard Hoggart and others may be right about the need for more television plays reflecting life in Northern Ireland today. They can have few grounds for complaint about the attention being paid to the drama which arose from an earlier equally troubled Irish epoch.

The greatest stage-chronicler of those fiercely remembered troubles was Sean O'Casey, an unrepentantly political writer at a time when the more sublime and poetic fashions of Yeats still dominated Irish letters. If there were today a figure with only half his ability to turn the riddled conflicts of nationalism into a theatrical backdrop, the past 12 years would at least have known the compensation of throwing up some enduring masterpieces.

Not that all O'Casey's contemporaries wanted to see his plays endure. By the time *The Plough and the Stars* opened at the Abbey Theatre, Dublin, in February 1926, the Easter rising of 1916 had become the object of an altered perception. What was originally viewed as the virtually unanimous act of a minority had been legitimised (and even made heroic, thanks largely to the oafish reprisals of the British) as a foundation of the new nationalism. To be reminded of the squalor and petty looting that had coloured the whole affair was not at all what was wanted.

There are a number of things happening today which in their own very different ways can only have the effect of restoring O'Casey's influence and of making new audiences seek the lessons, dramatic, social and political, of his work.

The past two years have seen major revivals of three of his most famous plays, *The Plough and the Stars*, *The Shadow of a Gunman* and, most successfully, *Juno and the Paycock*.

There have just been two television histories, one 13-part, the other five-part, both focussing closely on the dark and tangled days of which O'Casey wrote: the Great War itself, in which many a nationalist and loyalist alike fought in the hope of their cause's performance later the Easter rising; the bitter guerrilla campaign against the "Rangers" and the "Auxies"; and the civil war between Republican and Free State.

O'Casey has been included in a series of six Irish lives just published by Gill and Macmillan, and he finds himself in distinguished company, the

Sean O'Casey: writing the wrongs of Ireland



O'Casey: 60 years ahead

other five being Collins, Parnell, Craig, Joyce and de Valera. It is a very welcome and accessible biography, written by Hugh Hunt, who was professor of drama at Manchester University between 1961 and 1973 (also an ex OUDS president and founder and director of Bristol Old Vic). More significantly it is this context he is an authority on the history of the Abbey Theatre, the place always at the centre of huge and passionate controversies in the early decades of the century. He wrote the

recently published *The Abbey Theatre: A History* (1974-75). Hunt dismantles the myth of O'Casey's subject poverty. True, when his plays were produced, he was seen at the Abbey in 1923, O'Casey, by then 63 years old, was still a labourer; but his biography, by the leading playwright, whom he himself had encouraged to research and create the play, and it seems that the senior poet had by 1926 acquired the taste for imprudent performances. When a planned demonstration disrupted *The Plough and the Stars* early in its run,

which were to find their way un- equivocally into his work. There was the affair of Dr Michael O'Healey, a cause celebre which, like many that O'Casey was to espouse, ended in defeat. O'Healey, who was professor of Irish at St. Patrick's College, Maynooth, published a pamphlet urging the adoption of Irish as a compulsory requirement for matriculation at the New University. The revival movement was being strongly resisted by the Catholic bishops who sensed a threat to their role as spokesmen on educational affairs.

"For the first time," writes Hunt, "we see Sean in his lifelong role of crusader against ecclesiastical tyranny, calling on Republicans, nationalists and Gaelic Leaguers to rise up and demand the reinstatement of O'Healey, but his efforts were in vain for neither Sinn Feiners nor Leaguers could afford to incur the hostility of the bishops. So Dr O'Healey was abandoned to fight a lonely and frustrating battle in Rome and to be finally defeated by the pressures and promptings of the Irish caucus and of Cardinal Logue himself. In 1916 he died in Ireland, impoverished and forgotten. But by Sean he was to be commemorated as a martyred hero in a chapter of *Drunts Under the Window*."

By 1911, with the deeply rooted industrial crisis in Dublin coming to a head, O'Casey joined Jim Larkin's Irish Transport and General Workers' Union. Two years later, after the great lockout of 1913, he was to despair of ever seeing nationalism and the labour movement proceed in tandem. Such an ideal angered both the Gaelic League and the Irish Republican Brotherhood.

Although Hunt is very lucid on O'Casey's part in these pre-war politics, the 1913 lock-out and the formation of the Irish Citizens' Army, it is not surprisingly, the Abbey of the 1920s where he feels most at home. After all, this had been the scene of all that tumult over J. M. Synge's *The Playboy of the Western World*, with the 60-frank portrait of a rural community. On that occasion Synge had interviewed O'Casey, the playwright, whom he himself had encouraged to research and create the play, and it seems that the senior poet had by 1926 acquired the taste for imprudent performances. When a planned demonstration disrupted *The Plough and the Stars* early in its run,

with the stage besieged, police swarming into the auditorium, and the stench of stink bombs filling the air, whose arm was raised on the stage to the following declaration?

"You have disgraced yourself again. Is this to be an over-celebration of the arrival of this genius? Synge first and then O'Casey, the new of the happening of the last few minutes will go from country to country. Dublin has rocked the cradle of genius. From such a scene in a theatre went forth the fame of Synge. Equally the fame of O'Casey is born here tonight. This is his apotheosis."

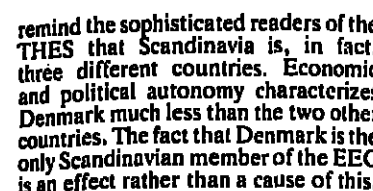
It was W. B. Yeats, of course, he himself, not exactly. As Hugh Hunt reminds us, Yeats, who was inaudible in the din, had made sure to prime *The Irish Times* with a copy of his speech!

Hunt also puts the different reactions to *The Plough and the Stars* into context. The "marching to certain aspects of Irish self-esteem, but at least it saved its life for the institution of civil war. Whereas, in *The Plough* there are no heroes, only victims."

It was one of the most Irish houses in O'Casey's life that the Abbey, which wounded him to the marrow in its rejection of *The Silver Tassie*, and which was itself such a potent symbol of the national revival, should have been sustained in lean years by play that had verged on treason.

In 1957, seven years before his death in England, O'Casey was asked *Juno*, and the conflict which engendered it. This he related in a fight between two parties over a few words included in the Treaty made by one of them with England. The difference between the two parties was trivial, almost insignificant, but it was a fight which would not worth a fight with this much less cannon, machine-gun, and the like. But they went to war about it. It was a fight between two parties over a few words included in the Treaty made by one of them with England. The difference between the two parties was trivial, almost insignificant, but it was a fight which would not worth a fight with this much less cannon, machine-gun, and the like. But they went to war about it. It was a fight between two parties over a few words included in the Treaty made by one of them with England. 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a view from reality's window



Everything seemed to go well. Bureaucrats, politicians of all parties, soft liberals, dogmatic Marxists, trade unionists, Vietnamese, Russians, and prevailing mass media opinion, all got

To call the Swedish Social Democrats and Eurocommunists Fascists might, to some listeners from the outside, sound somewhat surrealistic. But there is the *licentia poetarum*, and Swedes are, as you know, a very licentious people. Few Swedes, if any

Myrdal returned to school with the same enthusiasm that he had shown when he was a child. He was an equivalent to the NSDAP *Putsch* in Munich in 1923—in case we should take this as a sign that about Left Fascism is not a new thing. But to foreigners and other innocents this might seem a very serious disagreement indeed, a disagreement describable as two different afflictions about "the economy". Not so among the cream of Swedish intellectuals. Instead, among prominent Liberal writers, Lars Gustafsson, bestride the stage. Bewildered readers were assured that the new class in Sweden could be described both by the methods of both Myrdal and Fagerberg, like the objects of research of quantum physics could be grasped both as particles and as waves. Thus it would follow that the same phenomenon could equally well and correctly be described as attempted Fascist *chup* it did and as brutal workers' struggle.

One primary determinant seems to be historical time. In the cultural history of Europe there was an exceptional period of multi-faceted pluralism, which started in the later years of the Napoleonic Wars and ended with World War II. The peak of the period was the last third of the Nineteenth Century and the first third of the 20th, to the crisis of the Depression. New nations were created and old ones re-created by new social forces, and the international order was reconstructed or changed. There were many vigorous cultural nationalisms, but not only that. There was a *renaissance* in the heyday of the era, an international *avant-garde*, which was the sum of national vanguards, Kierkegaard, Nietzsche, Ibsen, and Munch were artists, and contributed to national (Scandinavian) cultures as well as being precursors of European culture. And so the sculptures of Brancusi, the abstract art of De Stijl, the architecture of Alvar Aalto and the logic of the Warsaw-Lviv School. Meridional social philo-

As a rather orthodox materialist, I hasten to add that economic **political strength** and **economic** **political strength** are very important determinants of culture too. Post-war Scandinavia is the **part of Europe, its capital, the Sweden** **above all, is multinational rather** **multinationalized**. Small **markets** with **strong** **bourgeoisies** are not particularly attractive to the big sharks of the capitalist seas. Scandinavia has a distinctive politics too, its strong **Democracies** which in the 1930s through clever alliances with the **members and their independent parties** contributed the only lasting political solution to the Depression.

New, Social Democracy in office in 1933. In good times, a welfare-state administration of society, i.e. of capital and labor, was the aim. Social Democracy and it is. It found cultural tasks and instrumental-utilitarian in relation to the humanities, pragmatically positivistic in social science, the stable rule of Social Democracy was a period of cultural mediocrity. Like Minerva's wise owl of Social Democracy takes wing only at dusk. When Social Democracy was challenged, from the mid-1930s on, Swedish Social Democratic scientists made some very important contributions to the understanding of the problems of administered capitalism. There was the Low Income Commission, later turned into the

In this tradition of political continuity, the social power, Swedish social democracy have always been, above all, civil servants, that is, servants of civil power. What characterised the interwar period was the brief vitality of a belated breakthrough of bourgeois social — and economic — power. But given the centrality of the state and of the civil service, the heroes of the bourgeois revolution, and their pupils, the bourgeois revolution, and their pupils, very rapidly turned into the sergeants-major of state liberalism.

The Swedish proletarian literature of the 1930s was, after all, a cultural variant of the bourgeois revolution. Either it was constituted by a series of

Lindqvist went to China in 1961 having started to learn Chinese, inspired by reading Horman Hensso. He spent about two years there and wrote an insightful study of everyday life in China and Beijing in the aftermath of the Great Leap, *China from Within*. He then compared China with India

1. *Chlorophyll a* (Chl *a*)

*The author is a lecturer in sociology
the University of Lund.*

at

BOOKS

Dante's vision of the cosmos

Dante, *Phytophytes and Philosophers*: man in the cosmos
by Patrick Boyde
Cambridge University Press, £30.00
ISBN 0 521 23598 7

by George Holmes

Dante is inseparably a philosophical poet. A reader may of course get a great deal out of *Inferno* by sympathetic attention to language, character and incident, and in *Purgatorio* basic Christian doctrine will go a long way towards making the meaning clear. But when he reaches *Paradiso* he finds himself immediately in a dense wood of metaphysical and scientific teaching from which the only deliverance is by a serious course of study in the philosophical principles which the poetry is intended to present.

Patrick Boyde goes so far indeed as to introduce his subject by a comparison between Dante and Lucretius as poets whose aim was to set out a philosophy for the education of their bewildered fellow-citizens in a dynamic but troubled city-state. The just position of the greatest materialist poet and the greatest idealist poet is interesting in an illuminating way but it is not to my mind, entirely apt. For, unlike *De rerum natura*, which is wholeheartedly a philosophical poem, the *Comedy* is just as much dominated by the themes of autobiography and commentary on contemporary events. Of course Dante had a didactic purpose; his earlier essay in philosophical exposition, *Convivio*, was explicitly stated to be vulgarization in order to provide a taste of the divine food of philosophy for those who could only read Italian. But in the *Comedy* the interest in ideas is so intricately bound up with his tortured review of his own life and times that a comparison with modern figures like Goethe or Eliot might be more appropriate.

Dante's general relationship to academic thought is elusive. His attitude to ideas was that characteristic of the creative poetic intelligence, moulding a sometimes incongruous collection of philosophical inspirations. He shows little interest in the issue of the university thought of his own day. His sources were mainly the works of Aquinas, written half a century earlier, and other still earlier scholastic masters. It is frequently difficult or impossible to pin down the precise source of his ideas. Although he tells us himself that he was led to philosophy by the inspiring experience of reading Boethius and Cicero in the months of sadness following the death of Beatrice, we know practically nothing about his reading of the modern academic writers from whom he must have acquired his quite considerable expertise in the technicalities of scholastic science, metaphysics and theology.

If there is a general criticism to be made of Patrick Boyde's book it is that it rather glosses over this teasing relationship of Dante to the medieval intellectual tradition. It gives slightly too clear an impression of Dante as presenting a body of thought. It does not much emphasize the ambiguity of his sources, the uncertainty about just which works of Aristotle, or which commentaries of Aquinas or Averroes, he had read. And it does not think that the reader unacquainted with Dante's thought would grasp the degree of evolution of his ideas: how often in *Paradiso* he is deliberately correcting views which he had put forward in earlier writings. With these reservations made, however, one can go on to say that Boyde has accomplished magnificently the work which was most needed by serious students of the *Comedy*: to identify the nature of Dante's cosmology and show how it was converted into poetry. This is a field of study in which, just because of the elusiveness of Dante's sources, considerable strides have been made in this century, most notably by the great Italian scholar Bruno Nardi whose superb, though often knotty, researches are available only in Italian. Boyde has not only summed up all this work but added greatly to it and presented a comprehensible and fresh picture of the whole subject.

The method he has adopted is the most satisfactory one. He has set out the cosmological assumptions underlying Dante's ideas fully, even when that involves detailed exposition of the theories of Aristotle, the ultimate source of most of thirteenth-century science, or of the astronomy of Ptolemy. Thus the reader is introduced elaborately to the elements of which the Aristotelian universe is constructed (earth, water, air and fire), to the ideas of substance and form, to the movements of the spheres in Aristotelian meteorology, the idea of compound bodies, geography, and the

The Universe of the "Divine Comedy"

complex movements of the nine circles of the heavens (Moon, Mercury, Venus, Sun, Mars, Jupiter, Saturn, Fixed Stars, Primum Mobile) around the earth. This is essential. To understand Dante involves grasping a cosmological system wholly different from the modern one. Only with this O level training in ancient and medieval science behind one is it possible to advance to the real purpose of discovering what conception of the cosmos Dante really had and how it shaped the divine poetry of the *Comedy*.

Let us take as an example the angels. A modern cosmologist does not have to deal with them, but for his thirteenth-century predecessor they were an essential and rather difficult section of the world which he had to systematize. Dante inherited information about them from various sources. Ultimately there were the biblical references: the angel who appears to the two Marys in Matthew's gospel - "the angel of the Lord descended from heaven... His countenance was like lightning and his raiment white as snow" - or the angel in the Book of Daniel whose "body also was like the beryl, and his face as the appearance of lightning". Biblical angels are messengers of God and their appearance, though generally vague, is associated with light. It is this background that enables Dante to make the exquisite image of the angel taking the Virgin Mary back to heaven in *Paradiso* xxiii:

per entro il cielo scese una farella formata in cerchio a guisa di corona e ciarola e ghosli intorno ad elle.
(a torch descended through the heaven, formed in a circle as though it wore a crown. It cast a gleam about Mary and circled her.)

Between the Bible and Dante the conception of angels was developed in important ways. Christian Aristotelianism of the thirteenth century had to find a description of them in accordance with Aristotelian science. They thus became beings which had form but no matter, purely spiritual entities; in the terminology which Dante took over, "substances separated from matter". As such they play an important part in his view of the scale of being: unlike men they are incorruptible pure spirits possessed of immediate understanding of divine truths, enjoying the spiritual and rational aspect

of man without the disadvantages of the human condition which require learning and memory. It is necessary to understand this philosophical background before one can see the point of Dante's use of angels in *Convivio* as intermediaries between man and the divine truth and before one can see the point of the description of them in *Paradiso* xxix: "Their vision is never interrupted by some new object and so they have no need to recall concepts which have been displaced by other concepts".

But angels had also been adopted into another, rather different, role by the Christian neoplatonists of the early middle ages. Taking up a remark of St Paul they had developed the idea that there was a hierarchy of nine ranks of angels. The neoplatonists went further than this. They conceived of the angels as intelligences which moved the celestial bodies and transmitted influences from the divine mind to the lower levels of the cosmos. In this view, which had a considerable effect on Dante, angels were not merely occasional messengers of God, but merely incorporated beings, but essential parts of the whole economy of creation. This combination of ideas lies behind the extraordinary vision which Dante has in the Primum Mobile, the outermost circle of the created universe (*Paradiso* xxviii). He sees a point of bright light surrounded by nine rings of lights encircling it with diminishing speed and brightness according to their distance from the centre. This is God and the angels, and the vision at this point represents the transition from the created universe, concentrically arranged around the earth and guided by angels, to the divine heaven beyond, in which God is the centre stung by angels. The angels are paradoxically involved in both concrete patterns and can be so because of the special position which they have in the cosmos as "substances separate from matter".

The character of the angels is relevant to the most difficult cosmological problem which Dante had to deal with, the problem of creation. It was particularly difficult because the concepts of Aristotelian metaphysics did not provide for the sudden creation of the universe which was demanded by Christian doctrine. Boyde gives an illuminating account of the way it was faced in *Paradiso* xix when Dante, reaching the

point where it could no longer be avoided. The creation of the three basic characteristics of the created universe in Aristotelian terms - form, matter, matter and form conjoined - occurred instantaneously, like three arrows simultaneously discharged from a bow. Only the angels are pure form. For their creation Dante has an especially rich line:

aperse in nuovi amor l'eterno amore.
(the eternal love opened himself in new loves.)

The question which arises for the attentive student of Dante's thought is what part the angels played in the creation process. And here Boyde is able to show, with the help of information from Dante's minor scientific treatise the *Questio de Aqua et Terra*, that he must have held that after the creation of the angels they in turn played a part in the division of the created world into the different elements and species. In other words Dante did not hold that all creation was the immediate work of God.

This is of great importance. It reinforces the role of the neoplatonist background - the conception of the universe as emanating through an intermediate scale of being from the Godhead instead of being all directly created by Him - in Dante's cosmology. That conception is difficult to square with the Christian view of creation but it has a general poetic attractiveness which has charmed other artists and which perhaps accounts for Dante's continuing attachment to it. Though one feels intuitively that it inspires much of Dante's vision of the heavens in *Paradiso* it is difficult to prove his belief in it without the kind of rigorous questioning of terms which Boyde carries out here.

Coming down to slightly less fundamental matters, Boyde is particularly good on what one might call the science-fiction element in Dante, his capacity to grasp and exploit the world picture in detail as a physical setting for the story of the *Comedy* itself. Dante and his successive guides go down through the circles of Hell to the centre of the earth, emerge in the southern hemisphere at the foot of the mountain of Purgatory, climb to the garden of Eden at its summit and ascend thence through the spheres of the heavens to the empyrean beyond them.

Though Dante was keenly interested in

all parts of metaphysics and science he seems to have been particularly fascinated by the mathematical and astronomical aspects. Hence his well-known skill in fixing the positions of the heavenly bodies at various precise moments in the course of his journey. The mathematics can be used for dramatic and symbolic effect. For example, at several points in the course of his descent through Hell Dante's guide, Virgil, tells him the position of the moon. Telling the time by the moon rather than the sun is symbolically appropriate in Hell, but the times are always calculated as they would be at Jerusalem because Hell is directly below that point on the earth's surface. As they reach the earth's centre we are informed that it is dusk. A few minutes later, the earth's centre being passed and the ascent of Purgatory begun, Virgil announces, to Dante's surprise, that the sun is rising. In this way he makes the symbolic point that the travellers have left the realm of night and the starting geographical point that they are going out through the earth to the other hemisphere which is twelve hours behind Jerusalem.

Boyde points out the pleasure which Dante evidently took in the power, which his scientific knowledge gave him, of imagining a panorama of earth below him as he swings through the heavenly spheres. As they rise above the circle of Saturn, high in the created heavens, and as their point in that circle passes over Jerusalem in its revolution around the earth, Beatrice shows him all the planetary circles below and the "thrashing floor" of earthly conflict, the known world from Spain to India, stretched out but small.

Boyde suggests that Dante's strong grasp of world geography, revealed also in other passages, may be connected with his imperial dream of a world empire. I am not sure about this. The imperial idea was very much an Italian plan for Dante the politician. One wonders whether his panoramic tendency is not connected more with the new wide perspectives of Italian travel. Among his contemporaries were Marco Polo and Giovanni Villani, the merchant historians, both men with a very wide vision of the world. Dante's great cosmological invention was to locate the mount of Purgatory in the boundless ocean of the southern hemisphere and put the garden of Eden at its summit. The position of Purgatory and Eden is of course central to the whole structure of the *Comedy* but it was also used by Dante to give point to his reconstruction of the Ulysses legend in which Ulysses, moved by a noble but overreaching search for knowledge, sets off on a voyage of discovery into the western ocean and is wrecked within sight of the mountain which Dante himself will reach through Hell. Dante recalls the folly of Ulysses again as he looks down from the height of the Starry Heaven to the ocean stretched out beyond Cadiz. Perhaps the capacity to imagine even such rich inventions as Purgatory and Ulysses may owe something to the adventurous Italian travellers of his age.

A review concentrating on the more theoretical aspects of the implications of Dante's cosmology does not do justice to the ultimate purpose of Boyde's study, which is to show that accurate science, daring vision and exquisite language are forged into an indissoluble poetic unity. *Paradiso* begins with famous lines which are both precise cosmology and soaring poetry:

La gloria di colui che tutto move per l'universo penetra, e risplende in una parte più e meno altrove.

(The radiance of the All-mover penetrates the whole universe, shining out more in one part and less in another.)

The reader of this book will find time again how difficult passages can be elucidated to reveal both this inner unity of science and poetry and their participation in a single conception of the cosmos and will be delighted by the illumination given by broad and exact scholarship. Professor Boyde has now published, in *Major Works on Dante*, the edition of *Dante's Lyric Poetry* (in collaboration with Kenelm Foster), another excellent Danteist contribution. *Dante's Lyric Poetry* and *Major Works on Dante* are two more on the same theme. He promises us two more on *Man in Society and Man and God*, in which I hope he will have more to say about the evolution of Dante's thought. What he has given us already surpasses in its complexity of imagination and rigour any work of Dante scholarship that we have seen in England since the great days of Edward Moore and Paget Toynbee nearly a century ago.

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BOOKS

Into the abyss

Into the Dark: Hannah Arendt and totalitarianism
by Stephen J. Whitfield
Temple University Press, \$18.95
ISBN 0 87722 188 X

Hannah Arendt's reputation has had its ups and downs. When *The Origins of Totalitarianism* was first published in 1951 it was greeted with extraordinary acclaim. Her analysis of Nazism and Stalinism as a single phenomenon conjoined of ideology and terror received wide acceptance, while she was commended for the "moral grandeur" of her thinking. For some years her book was one of the two recognized classics in the field, and it remains her best known work.

Two things happened to shake its standing, however. By the late 1960s political scientists had begun to doubt the value of the concept of totalitarianism as a tool of analysis. A generation further removed from the war against Nazism found it uncomfortably value-laden, especially since it was frequently used to imply an unrealistically close resemblance between Nazi Germany and the Soviet system. In the light of this critical perspective many weaknesses in Arendt's analysis became apparent. Meanwhile, she had alienated most of her admirers in the Jewish intellectual community with her articles on the trial of Adolf Eichmann, collected under the title *Eichmann in Jerusalem: a report on the banality of evil*. There she presented Eichmann not as a sadistic antisemitic but as a new type of political criminal, the unthinking bureaucrat who simply does his job. What really infuriated her was her claim that Jewish community leaders had facilitated rather than hindered Nazi massacres of their people. Coming from a Jew, and particularly from one who had seemed in *Totalitarianism* to be capable of a proper response to the horrors of Nazism, even the deliberately objective tone in which Arendt discussed Eichmann's case seemed nothing short of treachery.

"Self-Hating Jewess Writes Pro-Eichmann Story", ran the headline in one American Jewish newspaper. Arendt's writings continued to find some appreciative readers, however, and since her death in 1975 and the posthumous publication of her philosophical reflections on *The Life of the Mind*.

Margaret Canovan
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Commerce and culture

The Hausa Factor in West African History
by Mahdi Adamu
Ahmadu Bello University Press and Oxford University Press (Nigeria), £13.75
ISBN 978 125 006 2 and 0 19 575442 5

One of the several pioneering directions of post-colonial African history has been the exploding of the much-loved myth that colonialism introduced safe and easy communications between the African peoples. That imperial stereotype is encapsulated in the common claim, to borrow the words of a former colonial administrator, that "the British made it possible for a virgin to walk from Lagos to Lake Chad with a calabash of eggs on her head and for both the virgin and her horse to arrive at their destination intact".

The highly mobile and assimilative Hausa of Nigeria lend themselves to an exemplary way to the study of pre-colonial inter-tribal intercourse and territorial migration, whether as seasonal *chir* (nomads), itinerant herdsmen and traders, or long-distance *fauna* (merchants), or simply as mercenaries, scholars and pilgrims. Dr Mahdi Adamu is a symbol and knowledgeable interpreter of what he terms the "Hausa factor" in West African history.

Perhaps because Dr Adamu is director of the Centre for Nigerian Cultural Studies at Ahmadu Bello University as well as a trained historian he looks beyond the purely economic dimension of the Hausa factor. He reveals himself to be a keen student of the "cultural imperialism" of the Hausa people (he refers to the "colonial" quality of their lan-

guage) in their penetration of West Africa long before the imposition of colonial rule. For example, he gives us important descriptions of the spread of Hausa dress, music and language, over and above a meticulous account of the establishment of Hausa communities along the north and western trade routes (see, for example, his fascinating map of the commercial network of the Hausa on page 65). He also considers the implications of the nineteenth-century jihad of Shehu Uthman dan Fodio in the expansion of Hausa commerce and culture into the eastern kingdoms of what was to become Nigeria.

Dr Adamu has not been afraid to break fresh ground and cross frontiers in this important investigation into the penetrative role of the Hausa in the Western Sudan. Yet because there is evidence to suggest that the Hausa have a comparably impressive record of an economic and cultural influence in North as well as West Africa, it is to be hoped that he will follow up his successful explanation of how the Hausa managed to win recognition and acceptance throughout virtually the whole of West Africa with recourse to political power or patronage from above, by giving us the story of the Hausa diaspora in North Africa, for it was in that region of the continent that the Hausa communities made their mark on the minds of the trans-Saharan Euro-

peans in the nineteenth century. African history will be all the richer for any exploration of the extent of pre-colonial commerce and the nature of pre-colonial culture contact.

Anthony Kirk-Greene
Anthony Kirk-Greene is a fellow of St Antony's College, Oxford.

Farmers

Rural Society in Japan
by Tadashi Fukutake
University of Tokyo Press, £7.25
ISBN 0 86008 266 0

In 1967, Professor Fukutake's book *Nihon Nozon Shakarun* was published in English translation under the title *Japanese Rural Society*. Although it retains its value as a concise introduction to village life in Japan since the middle of the nineteenth century, Fukutake's earlier book no longer serves as an accurate guide to present-day circumstances in the Japanese countryside. During the last fourteen years, the seemingly inescapable explosion of the Japanese economy has been accompanied by a remarkable rise in rural living standards, and the Japanese farmer of today is as prosperous, and in some ways even more affluent, than the Japanese city dweller.

In his preface to *Rural Society in Japan*, Fukutake expresses the hope that his new book will keep readers abreast of developments in Japanese rural areas since the early 1960s. Unfortunately, however, this aim is not fully realized. As was the case in his earlier book, Fukutake is clearly at his best when explaining the historical dimensions of village society in Japan, and the most informative parts of the book are those which deal with such matters as the traditional family system and patron-client relationships - in other words with the dominant aspects of rural society before the land reform of 1946.

Recent trends, however, are treated in rather sketchy fashion, and although it is important to recognize that village life in Japan has not always changed for the better, Fukutake's account of present-day rural society seems excessively pessimistic. He emphasizes the friction between old habits and new life styles, and dwells at length on the tensions that have arisen as a consequence of economic modernization. He does not sufficiently acknowledge that in contrast with the state of affairs in many other industrial societies, Japanese rural communities have retained their cohesiveness and sense of identity to an extraordinary degree, and have proved both flexible and resilient in accommodating the pressures of modern industrial growth.

Fukutake is also less than fair in his strictures on government policy towards the farming population. It is especially difficult to accept his contention that the ruling Liberal Democratic Party is almost wholly concerned with promoting the interests of big business, when state spending on agriculture accounts for almost 10 per cent of annual budgetary expenditure. In order to retain the rural vote on which it depends, the LDP has consistently favoured the farmer (often at the expense of the urban consumer) by raising rice prices to grossly inflated levels, and by distributing hands in the guise of agricultural subsidies. There can be little doubt that the farming sector has received far more state support than is justified by its relatively small contribution to the national economy.

As an analysis of traditional life in the Japanese village, the author's earlier book is preferable to this one. Unlike its predecessor, *Rural Society in Japan* lacks explanatory footnotes and a bibliography, and the text is somewhat repetitive and dull. Readers in search of an objective approach to present-day conditions in Japanese rural areas would do better to consult village studies, such as R. P. Dore's *Shinshun: a portrait of a Japanese village* and R. J. Smith's *Kurusu: the price of progress in a Japanese village*.

John Sargent
John Sargent is reader in geography at the School of Oriental and African Studies, London University.

A project begun in 1930 to build a complete and accurate catalogue of writings on Old English literature has now reached completion. *A Bibliography of Publications on Old English Literature to the End of 1972*, edited by Stanley B. Greenfield and Fred C. Robinson, originated with the University of Toronto Press, and is published in this country next week by Manchester University Press at £35.00.

Covering the period from January 1835 to December 1837, volumes eight and nine of *The Collected Letters of Thomas and Jane Welsh Carlyle* have just been published by Duke University Press at \$30.00 per volume. The general editor, Christopher Richard Sanders of Duke University, North Carolina, and co-editor is K. J. Fielding of Edinburgh University.

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ON
MAY 1st
THERE
WILL BE
A
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NUMBER ON
EUROPEAN
STUDIES

Total landscape

Sir Walter Scott: landscape and
locality
by James Reed
Athlone Press, £15.50
ISBN 0 485 11197 7

This short account of Scott's treatment of landscape and place is not intended, as James Reed declares in his introduction, as "a Guide to the Scott Country, nor is it a work of topographical annotation". Rather, it is "an attempt to read Scott's novels and poems more fully by taking account of his literary exploitation of landscape and locality".

In a brief but incisive chapter Mr Reed analyses the shifting morphology of literary landscape in pastoral, Augustan and Romantic art, sharply distinguishing Scott's treatment of the physical environment from earlier moral, personified and analogical modes. Scott's fiction, it is argued, represents a shift of focus from generalized landscape or "scenery" toward historically specific and particular localities. Scott was not concerned with an abstractly philosophical pathetic fallacy, with what Edward Garnett calls "the psychology of scene"; he treats nature analytically (like Kant) rather than synthetically (like Rousseau) as an inhabited "context of moral issues". Drawing on his reading of Bishop Percy's *Reliques* and Herd's *Songs*, and on his own collaboration with Hogg in *The Misty of the Scottish Border*, Scott combines history and place to build a "total landscape" out of his native Scotland, "not as a source of philosophical reflection, nor as quarry for moral analogues, nor as a spiritual power; more than a mere backdrop, Ballard landscape provides an organic content for action". In 1937 Georg Lukács had seen Scott's innovative and paradigmatic historicism in a similar light; just as landscape is no longer "scenery", so the literary past is no longer "costume drama" but the concrete precondition of the present.

In the present study James Reed shows the development of these concerns in seven of Scott's major novels published in the arduous decade between 1814 and 1824: *Waverley*, *Guy Mannering*, *The Antiquary*, *The Heart of Midlothian*, *The Bride of Lammermoor*, *The Pirate* (perhaps a surprising choice), and *Redgauntlet*. In each case he attempts to evaluate Scott's treatment of place as a shaping and determinant force in the events described. Coleridge, contrasting himself self-mockingly with Scott, once suggested that, Dr Johnson notwithstanding, even the plain at Marathon would carry for him no special association. In Scotland, and especially in Scott's Border country, history and place are indistinguishable, every place-name charged with its "identifying association" and its peculiar tragic freight. Having made this clear in his opening comments, Mr Reed frequently falls short in his specific analyses, often reverting to the kind of topographical annotation he is striving to avoid. His account of *Guy Mannering* and *Redgauntlet* in particular is disappointing. However, Mr Reed does offer a convincing and valuable argument for a reassessment of Scott's critically unfashionable poetry, discussing the ironical relationship between literary convention and historical fact and association which only came to maturity later in the *Waverley* novels.

The book is beautifully printed with an excellent short bibliography of background and secondary sources. Though hardly suggesting a radical reinterpretation of Scott, James Reed has produced a readable and coherent account of the work which (despite some odd factual errors and curious interpretations) makes a welcome contribution to the critical literature.

Brian Morton

Brian Morton has taught at the Universities of Tromsø and East Anglia.

First principles

The Common Sense Philosophy of
James Oswald
by Gavin Ardley
Aberdeen University Press, £11.00
ISBN 0 08 025717 8

The wonder of this book is that its author does not simply describe but actually commends the eighteenth-century invocation of the powers of "common sense" as a philosophical antidote to the scepticism of David Hume. Argument is to be met by assertion, reasoning by an exhortation to pay attention to the obvious truths of causality, morality and, above all, of religion. The robust toleration of the accepted truisms of the time was certainly an interesting and influential movement in the later Scottish Enlightenment, but Mr Ardley does not begin to make out a case for taking the Rev James Oswald seriously as a standard-bearer for modern philosophical rectitude.

Of the trio of Scottish "common sense" philosophers, Thomas Reid, James Beattie and James Oswald, the last is by far the least known. Born in 1703, a son of the manse, he became a leading ecclesiastical figure of the moderate party, and Moderator of the General Assembly of the Church of Scotland. The first volume of *An Appeal to Common Sense in Behalf of Religion* was published in 1766, to be followed a few years later by a second volume. It is a witty, rhetorical, sometimes abusive critique of all those from Descartes to Adam Smith who were foolish enough to attack or even defend with mere human reasoning those "truths of which we cannot entertain serious doubts". These truths include "the inevitable connection of cause and effect", "the idea of merit and demerit in moral agents", and "that God will punish and reward" in a future judgment. Oswald's overriding aim is to urge the stupidity of denying the first principles of natural philosophy and animal life so that he can go on

to claim that "the primary truths of religion and morality are on a footing with the primary truths of all the arts and sciences." Mr Ardley takes up this and elegantly through Oswald's *Appeal*, merging exposition with warm approval in a manner which blurs the distinction between the "views of Oswald and his own. Only occasionally does he admit that Oswald momentarily falters, most seriously by his assertion that the state's right to punish is limited to self-defence, an unwarranted concession to utilitarian morality. Oswald's attacks on Descartes, Bayle, Locke, Hume, Kames and Smith are dealt with much too cursorily to be helpful, although Oswald must take much of the blame for this. The chief philosophical interest centres, therefore, on Oswald's attempts to explain the diversity of views held by sane adults on questions within the province of the common sense. Oswald acknowledges the need for a definition of "common sense", particularly as he distinguishes it sharply from vulgar opinion, but he excuses himself from such a task on the grounds that he is not addressing himself to "those who are destitute of this faculty". He does, however, indicate that it is "a power of the rational mind, which, because of its quickness, clearness and indubitable certainty, is called a sense and on account of its being possessed in one degree or other by all the rational kind, is called common sense". The fact that common sense appears to be so very uncommon, particularly among philosophers, is explained by our idleness, inattention, conceit, indulgence and bias. Mr Ardley does not seek to establish the adequacy of Oswald's attempts to explain our intellectual failures by reference to the perversity of our wills but he does, perhaps inadvertently, demonstrate that the *Appeal* is the work of a preacher rather than a philosopher.

T.D. Campbell

T.D. Campbell is professor of jurisprudence at the University of Glasgow.

The American Controversy: a bibliographic study of the British pamphlets about the American disputes 1764-1783 is published in two volumes by the University Press of New England. Between the dates given the question of governing the American colonies was the subject of 30 per cent of all subject chronologically, 1764-1777, and pamphlets published in Britain between 1773/4 and 1777/8 accounted for 60 per cent. The principal aim of the bibliographer Thomas R. Adams has been to record all the pamphlets that were published for general sale, particularly in the London market. The two volumes, which divide the subject chronologically, are priced at £26.00 the set.

BOOKS



"Satan", or a man tortured in hell: an undated engraving by Blake after Fuseli, reproduced from Robert N. Essick's *William Blake, Printmaker* (Princeton University Press, £7.50).

Mongrel tragicomedy

Tragedy and Tragicomedy in the plays
of John Webster
by Jacqueline Pearson
Manchester University Press, £12.50
ISBN 0 7190 0786 0

The couplet which ends *The Duchess of Malfi* -

*Integrity of life is fame's best friend,
Which nobly, beyond death, shall crown
the end*

— has long been taken as a routine epigram winding up the play and asserting that the eternal virtues of the Duchess shine through the welter of her enemies. It is the sort of couplet which is seen as characteristic of Webster, a generic generalization turning up with no particular relevance to its immediate context, but a perfect peg for critical generalizations about the play as a whole.

The debate about whether Webster knew what he was doing with his disjointed plots and his scattered epigrams has gone on for a long time now, and will no doubt continue. Jacqueline Pearson makes her contribution to the debate on the side of the critics who believe in Webster's command of his effects. She points out, for instance, that the couplet which closes *The Duchess of Malfi* is an echo of Horace's Ode beginning "Integritas vitae..." which asserts the myth that a truly virtuous man is immune to physical danger since even a wolf will not attack him. As we already know, the Duchess's murderer, her brother Ferdinand, has died of lycanthropy, convinced he is a wolf. So the blind epigram becomes a paradox. Integrity of life may crown the end, but the end was brought about by a wolf. Was it therefore true integrity?

Dr Pearson's broad thesis is that Webster's cast of mind was too complex and qualifying to allow him the grand simplicities of a purely tragic perspective. His true bent was towards ambivalence and the shifting values of tragicomedy. Thus she produces the unorthodox suggestion that Webster's art evolved towards "the tragicomedy of the Devil's Law-case and *A Cure for a Cuckold* which were his highest achievements." *The White Devil*, an ambiguous tragedy strongly laced with burlesque and parody or "anti-tragedy", was a flop, after which Webster tried a purer form of tragedy, setting the purely tragic *Duchess of Malfi* in a tragicomic universe of macabre satire. Only in *The Devil's Law-case* did he settle on his ideal form, tragicomedy.

Several fashionable preoccupations come together here. Dr Pearson insists, for instance, that she looks on Webster's work as "selectable plays", rather than "moral documents". At the same time she assumes

the primacy of the author's "poetic consciousness", the sense of ambivalent values which is a *stare qui son* for literary merit these days, and which has prompted an upsurge of interest in the ambivalence of our sense of its endings.

Webster himself of course has been the target of ambivalence ever since Rupert Brooke chose him as the subject of his fellowship dissertation. So Dr Pearson's proposition over Webster and over tragicomedies, his ironic qualifications and his ambivalent tragicomic endings make the plays something of a test case for our current assumptions about literary quality.

After a rather ponderous look at the history of Elizabethan and Jacobean tragicomedy, the book focuses on the continual switches of mood in the play, some of which are anticipated by the epigram Webster provides about whether particular incidents are to be received comically or tragically. But there is much more than on apparent switches of mood and on the readiness with which Webster seems to parody the pretensions of one scene to the next. In many cases parody is the only way the switches can be justified. Parody is tragicomedy or mere clowning? The developing plot and scenic force? The ambiguity, I think, remains, and the evidence for *The Devil's Law-case* Webster's best actable play is still in doubt.

Life, like audience reaction, is always simpler when things can be seen unambiguously as either comic or tragic. Perhaps it is true that by Jacobean times tragedy had come to mean a failure of tragedy in a world without a centre, though there was a dramatic inclination even in Elizabethan times towards what Sidney, who did it himself, the *Arcadia*, called "mongrel tragicomedy". But there are other explanations. Webster's apparent ambivalence, which could also have been considered, the role of Horace in the final couplet, the failure of tragedy in a world without a centre, though there was a dramatic inclination even in Elizabethan times towards what Sidney, who did it himself, the *Arcadia*, called "mongrel tragicomedy". But there are other explanations. Webster's apparent ambivalence, which could also have been considered, the role of Horace in the final couplet, the failure of tragedy in a world without a centre, though there was a dramatic inclination even in Elizabethan times towards what Sidney, who did it himself, the *Arcadia*, called "mongrel tragicomedy".

Andrew Gurr

Andrew Gurr is professor of English at the University of Reading.

BOOKS

The great dissimulator

Machiavelli's New Modes and Orders:
a study of the *Discourses* on Livy
by Harvey C. Mansfield, Jr
Cornell University Press, £15.00
ISBN 0 8014 1182 3

Machiavelli would most likely have been proud of his reputation as the first great modern political thinker. In both *The Prince* and the *Discourses* he acknowledged his audacity in embarking on a new way of investigating politics, and already by the end of the sixteenth century the term "Machiavellian" came to stand for the hypocrisy and deceit he had occasionally recommended to kings and citizens alike. Scholars now of course dispute the nature and extent of his originality, but most still agree with Gentile that his main contribution was to undermine the role of Christianity as a guide to statecraft, or with Bacon that it was to replace the study of what we ought to do by an analysis of what in fact we do. These two principles and their ramifications lie at the heart of Machiavelli's modernity, and they have rightly attracted much of the esteem or contempt in which his ideas have been held.

For an avowed innovator of "new modes and orders", however, Machiavelli showed a peculiarly deep attachment to both contemporary and ancient doctrines — to a humanist tradition of handbooks for princes on the one hand, and to Roman republicanism on the other. His most remarkable legacy, moreover, has less to do with his demonstration of the inappropriateness of Christian morals to political life than with his account of why it is necessary to feign, without actually holding to, a belief in Christianity. The mundane realism he commends does not dispense, but essentially keeps up, with appearances, and for this reason, among others, it has often proved difficult to pin his meaning down. How do we grasp his politics of dissimulation, especially when the best known work of this life-long republican was dedicated to a member of the dynasty whose ruin to power had led to his imprisonment and, let alone, in the hope, as he put it, that "our Medici lords will employ me"? Many of his interpreters have, accordingly, found the cunning Prince rather too fox, a work in drag, as it were, disguised to turn readers off the author's scent.

In addressing himself to Machiavelli's other political masterpiece, Harvey Mansfield has admirably brought us back to the right trail. At least there can be no doubt

that in the *Discourses* — a text whose opening page and beginning of 13 chapters are herded with the personal pronoun — Machiavelli speaks with his own authentic voice. It is there that he puts his most eloquent pleas on behalf of liberty, and his severest censure of *la tirannide*, a word never mentioned in *The Prince*. It is in the *Discourses* that he passionately expounds his commitment to the collective *virtù* of the Roman people, whose citizen militia in particular he praises more lavishly than any achievements of renowned rulers. It is in the *Discourses*, too, that he makes his most withering charges against the politically corrupting influence of excessive private riches, and, even more, of Christian piety. Any doubts we might entertain from *The Prince* as to his grounds for encouraging fraud and dishonesty in certain cases should be dispelled when we read his observations on these subjects in the *Discourses*. For every worthy example of guile and deception, we are repeatedly assured, can only be justified by the public benefit it produces, the good of the people, the magnificence of the commonwealth — ends which allows may be best shaped by pringles but are most ably defended by republicans.

How strange, then, that the author of this most meticulous interpretation of Machiavelli's book, following it chapter by chapter and line by line, comes to find its real meaning lurking only between the lines. About a chapter on liberty in which Machiavelli advocates free rein to the people's ambition Mansfield remarks that "the worth of ambition" is in fact the central theme, "but the issue is kept hidden to respect and imitate the people's desire not to be oppressed: hence the attention to freedom". Where Machiavelli speaks of the greater wisdom and constancy of the populace in contrast with princes, Mansfield finds this a "strategy" for defending the moral superiority of a "shackled multitude". Though it would appear Machiavelli was often only "hinting" at his underlying theme, Mansfield's revelations hardly make them more transparent, cloaked as they are in parentheses or darting out in a flash at the ends of paragraphs and then vanishing again before they can be brought into focus, as they tend to do in a mysteriously furtive route through more than four hundred dense pages of text.

The principal merit of this perplexing book lies in its extraordinary fidelity to Machiavelli's own literary form, if not his meaning. The *Discourses* are a mosaic of

richly textured historical illustrations, a perambulating work continually refined by examples and parables. In that regard Machiavelli's inaugural contribution to modern political thought lacks the philosophical sweep and rigour characteristic of the other claimant of his title, Hobbes, and it is a mark of Mansfield's patience and devotion that he seems altogether comfortable handling such an intricate tapestry. Above all when he deals with the third book, and, for instance, Machiavelli's contrasts there between the careers of Scipio and Hannibal, and Valerius and Marius — such a pair of figures of whom one was mainly loved, the other feared — Mansfield is in his element. His exposition, and his index too, is most striking for its attention to detail, and for a long time to come it should quell any other ambitions to write a compendium of the *Discourses*.

But since Mansfield believes that "the greatest discoveries are to be made in the details" readers are entitled to ask him to come out into the open and tell us what those discoveries might be. This commentary on a commentary is not so much an *explication de texte* as a recapitulation with sinister embellishments. His work is inspired by the most provocative book ever written on the subject, Leo Strauss's magisterial *Thoughts on Machiavelli*, and yet it has none of the synoptic brilliance which that equally painstaking scholar employed with such infallible skill to portray the grand design of Machiavelli's "evil doctrine". Few of the overarching questions to which we might have expected answers have even been posed here. What was Machiavelli's aim in plotting new modes of republicanism by way of a digest of Livy's *History of Rome*? Why did he emulate Livy's text so closely though mentioning it so seldom? How do the themes of the *Discourses*, wherein we find frequent references or allusions to *The Prince*, square with the endorsement of monarchical rule in that work? While Strauss splits the threads of his commentary together in a severely spindly yarn, Mansfield instead offers us an intriguing warp without a woof.

Robert Wokler

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Challenges to French absolutism

Representative Government in Early
Modern France
by J. Russell Major
Yale University Press, £28.40
ISBN 0 300 02300 6

While most French historians, products as they are of a centralized, uniform state educational system, lurk a worship of state power, France has never had anything resembling a White interpretation of her history, in which checks and balances to the ambitions of executive authority are lovingly chronicled, and the virtues and achievements of representative institutions described in ways that make them seem self-evident. French historiography has dwelt instead on the evolution of a centralized state; and French historians reserve their most minute attentions for the occasions upon which strong kings met resistance, and political assemblies demonstrated their worthless selfishness by wasting time on interminable squabbles.

Both interpretations are of course accurate. In English history Parliament finally won and the crown finally lost — or at least it seemed until recent times. In French history "absolutism" was the victor, and even though "representative institutions" made a comeback in 1789, the story since then has by no means been so uniformly happy, as the experience and indeed the very existence of the Fifth Republic attests. The danger with historical success stories is that in retrospect they look inevitable. The defeated, threatened to failure, then receive less attention than perhaps they deserve. So it is with the foreign-born, educated in different cultural traditions, to demon-

strate the importance of neglected areas of a nation's history. Russell Major, a citizen of a country where representative institutions have proved so handicap to the achievement of strength and power, has spent a scholarly lifetime arguing that the way of absolutism was not the only one open to France in early modern times. This big book is the fullest version yet of his argument.

The argument is not especially complex or subtle, nor is it any adverse reflection on the author to say so. He is simply contending that an immense range of representative institutions existed in early modern France, and that their vigour and contribution to the government of the country positively increased in the sixteenth century. The length of the book results from the way he chooses to demonstrate this. His method is to recount in detail the activity of each representative institution, and the result is an accumulation of evidence so massive that all future writers on early modern France will be obliged to take account of it. It will take a lot of arguing away, and even those who peep in concluding that the French Renaissance monarchy was more absolute than Major thinks, will find this book an invaluable companion to French history between the mid-fifteenth and the early seventeenth centuries.

Few people will read it from cover to cover. Approached that way, it is as prickly and indigestible as the activities of the estates themselves. It is a book rather to use and refer to, and in that role it is assured of a long future. Above all it has the feel of eclecticism which is often lacking in more dazzling examples of historical argument. Major never makes the mistake, so common and yet so fatal among historians of the ancient régime, of

William Doyle

William Doyle is senior lecturer in history at the University of York. His book, "Origins of the French Republic", has just been published.

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EVOLUTION AND ECOLOGY OF ZOOPLANKTON COMMUNITIES

W. Charles Kerfoot, editor

The zooplanktonic community is an important trophic link between phytoplankton and fish. The relatively short planktonic lifespan, structural simplicity of pelagic communities, and clearly defined limits of lake ecosystems contribute to the development of aquatic research. In August 1978 participants from eleven countries were invited to Dartmouth College to confront the major issues of zooplankton ecology and evolution. Sponsored by the American Society of Limnology and Oceanography, the Symposium was set up so that papers in fundamental subject areas built upon each other, with themes progressing from individual behaviour through population dynamics to community structure. These 66 papers have biological implications beyond the boundaries of limnology and will influence future research.

800 pp. £27.00

UNIVERSITY PRESS OF NEW ENGLAND
 Ely House, 37 Dover Street, London W.1.

BOOKS

Reconciling biological differences

The Evolutionary Synthesis perspectives on the unification of biology
 edited by Ernst Mayr and William B. Provine
 Harvard University Press, £15.00
 ISBN 0 674 27225 0

Darwinism was born in 1859 by the publication of the *Origin of Species*. The opposition it met is well known, but it rapidly became scientific orthodoxy because it both answered so many problems about extinction, adaptation and geological time, and at the same time stimulated ideas in a range of biological disciplines, never mind its illegitimate spin-offs in economics, politics, sociology, and so on. Darwin himself recognized that his arguments depended upon a plentiful supply of heritable variation and devised a hypothesis (pangenesis) to provide this. Thus it might have been expected that the rediscovery of Mendel's work in 1900 and the proof of the physical basis of heredity a few years later by T.H. Morgan and his collaborators would have supplied the missing elements to evolutionary theory, and set a research programme of merely dotting i's and crossing t's.

Not a bit of it. The early days of genetics were marked by fierce controversy between geneticists (or Mendelians, as they were called) and biometricians, and a longer lasting rift between the geneticists (who were supposedly dealing with the raw material for evolution) and the paleontologists (who study the course that evolution has taken). Natural selection was seen by many of the early geneticists, such as Bateson, Zirkle and to a large extent Morgan and Goldschmidt as a purely negative process eliminating unfit deviations. Genetics apparently had nothing to say about the nature of gaps between species, the origin of evolutionary novelty, the formation of higher (that is, supra-specific) categories, or the integrated nature of evolutionary

change. Paleontologists described long-continuing evolutionary trends which they could not explain, but which seemed to be entirely distinct from the random and deleterious variation produced by genetic mutation. Most influential biologists in the 1920s regarded Darwinism as an unimportant factor in evolutionary change: thus the paleontologist, Osborn, and the taxonomist, Remach, both distinguished between evolution by mutation — that is, by discontinuous variation — and by speciesism — that is, by gradual, continuous genetic change. In 1932 Morgan could assert that "natural selection does not play the role of a creative principle in evolution".

Yet within 12 years (1936-1947) a seemingly new theory of evolution acceptable to virtually all biologists was synthesized from previously feuding elements. The events of these years have come to be known as "the neo-Darwinian synthesis", which has persisted and deepened ever since, despite the questioning of biometricians in the 1960s, philosophers in the 1970s, and an even more recent challenge from immunologists.

The synthesis can perhaps be first seen in two English books: E.B. Ford's *Mendelism and Evolution* (1931) and J.B.S. Haldane's *Causes of Evolution* (1932), but it was really consolidated in three works from America: Dobzhansky's *Genetics and the Origin of Species* (1937), Mayr's *Systematics and the Origin of Species* (1942), and Simpson's *Tempo and Mode in Evolution* (1944). In 1929 the German paleontologist and geneticist societies met in Tübingen to discuss their differences, but achieved only mutual misunderstandings and misconceptions. In a meeting of evolutionists at Princeton in 1947 "it was virtually impossible to get a controversy going... (there was) an essential agreement among all the participants on the gradual mode of evolution, with natural selection as the basic mechanism and the only direction-giving force".

Disagreement may be healthy and stimulating, but it is also time-consuming

and distracting. The neo-Darwinian synthesis was of vital importance to biology, but has general lessons for scholars in other disciplines, never mind historians and philosophers of science. *The Evolutionary Synthesis* is an account of the ideas, people and events involved, written by their architects and those who knew them. It is the fruit of two workshops organized in 1974 by the Committee of the Recent History of Science and Technology of the American Academy of Arts and Sciences, master-minded by the veteran Harvard biologist, Ernst Mayr. In addition to the workshop proceedings, Mayr circulated both participants and those unable to attend (notably Huxley, Rensch and Simpson) with a detailed questionnaire. The volume that has emerged is both well produced and readable — much more than the normal collection of uneven essays that emerge from symposia.

The book has four parts: a long prologue by Mayr setting out his personal interpretation of the ingredients of the synthesis; seven chapters on the contribution of different approaches to the synthesis (genetics, cytology, embryology, systematics, botany, paleontology, morphology); the response to the synthesis in the Soviet Union, Germany, France, Britain, and the USA; and a section on philosophy and biology, rounded off by an epilogue from Mayr's co-editor, W. B. Provine.

The synthesis did not come through one "side" being proved right and the others wrong; but from "an exchange of the most viable components of the previously competing research traditions" (page 40). It involved three steps: "the removal of objections to the compatibility of Darwinian evolutionary theory and Mendelian genetics and the demonstration that those two sets of ideas were mutually supportive (the bases of this aspect were already laid by Bateson, Fisher, Haldane, and Wright); the extensive and detailed casting of those sets of ideas in terms of new modes of thought, particularly population thinking; and the

demonstration that various other fields, including paleontology, zoology, systematics, botany, among others — are incompatible with the ideas brought together in the first and second aspects, but on the contrary, called for those ideas (Simpson, Rensch, Mayr, Stebbins, among many others)" (page 398).

Darwin himself collected the available facts from many parts of biology, but by the end of the nineteenth century each of these parts had grown so much that the binding his original synthesis had begun to come apart. The significant move in re-synthesis were iconoclasts like Cyril Durrington and G.O. Simpson who broke out from their own traditions; individuals who moved between research groups, bringing new ideas (Huxley to Morgan's laboratory, Clausen to California from Thomson's group, Muller to Moscow, Tinbergen to Berlin, and others); and those who brought ideas from one discipline to another. The danger of contemplating only one level (however avidly and intelligently) is illustrated by the situation in France where, according to the late Ernest Baeizer of Montpellier remained "a kind of living fossil in the rejection of modern evolutionary theories" (page 309) due to chauvinistic isolationism towards non-French theories and university appointments (page 319); and in botany where the field-worker and museum taxonomist remained much further apart than in zoology, and where there was no tradition of collecting population samples and thus challenging typological thinking.

Mayr and Provine have done an important job in producing this book. It deserves to be widely read.

R.J. BETTY

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Lives of the algae

Phycology
 by R.E. Lee
 Cambridge University Press, £27.50
 and \$9.95
 ISBN 0 521 22530 2 and 29541 6

It is symptomatic of the changeable and exciting state of phycology at present that the classification of any new textbook is slightly different from that of its predecessors. This is inevitable but confusing to the student and in this respect it is fortunate that Lee presents a reasonably conservative approach to the algae with the exception of the Glaucophytes and the Rhaphidophyceae. However, many phycologists will quarrel with the inclusion of these taxa and with the grouping of the Euglenophyceae, Dinophyceae, Cryptophyceae, Rhaphidophyceae, Bacillariophyceae, Prymnesiophyceae, Bacillariophyceae, Xanthophyceae, Eustigmaphyceae and Phaeophyceae within the Chromophyta. It is irritating that we are not told the origin of many of the classifications and particularly the splitting of the diatoms into the orders *Biddulphiaceae* and *Bacillariaceae*.

A straightforward approach has been adopted and an introductory chapter on the algae is presented in six divisions. A chapter is devoted to each of the Cyanophyta, Glaucophyta, Rhodophyta, Chlorophyta and Charophyta, and to each of the ten classes of the Chromophyta. Each chapter closes with a reference list, a glossary, subject index and taxonomic index are found at the end of the book. The balance of the book may be criticized by some in that 216 pages are devoted to the Phaeophyceae, Rhodophyta and Chlorophyta but only 196 to the remaining twelve taxa. The repetition of much of the detail in the life histories, in of course, difficult to avoid; particularly in the Rhodophyta, but, nevertheless, some other chapters are noticeably lacking in detail by comparison.

The introductory chapter is perhaps the most unsatisfactory. In the third sentence we are told that the algae are thallophytes (lacking roots, stems and leaves). Such a definition is misleading, and the term thallophyte properly falls from usage over the past 20 years. Furthermore, it is difficult to justify inclusion

of the Cyanophyta among the algae as prokaryotic forms, especially as the author accepts that they are "close to evolution to bacteria than to the rest of the algae". The description of the aquatic environment is poor and the explanation of the breakdown of thermal stratification is factually incorrect. Furthermore, Lee's comments that oligotrophic lakes contain mostly diatoms and diatoms and that eutrophic lakes usually have populations of Cyanophyta and Chlorophyta is an oversimplification that may mislead.

There are a number of questionable generalizations elsewhere in the book, some of which seem to be a result of excessive simplification in the interests of brevity. Two criticisms may be levelled at the diatom chapter. The author writes that "the cells are surrounded by a rigid two-part box-like cell wall and although from the subsequent text it is clear that this is less than the truth it is the kind of statement which has misled students of phycology for many years. The inclusion of figure 9-8 (after Hendey) compounds the error and perhaps is the cause of the generalization regarding size reduction on page 178. Not all diatoms do necessarily reduce in size as a result of cell division.

Commendably, illustrations accompany the majority of the organisms named in the text; although, at first glance, many readers will be disappointed with their quality. Most of the figures are line drawings and some are rather small. The line drawings especially have been reduced far too much and figures 14-38 and 15-6 are particularly poor. Nevertheless, much more information can be conveyed by a line-drawn illustration than by a photograph and from this standpoint the book compares very favourably with other phycology texts.

Recognizing the small size of some of the illustrations, the book is nicely produced. Students fresh to the algae will probably find it a useful alternative to existing texts, but there are too many fundamental omissions for it to be strongly recommended.

R. M. CRAWFORD

R. M. Crawford is a research associate in the department of botany at the University of Bristol.

E.H. Carr

From Napoleon to Stalin and other essays
 by E.H. Carr
 Macmillan, £20.00
 ISBN 0 333 28941 2

Collections of short essays and reviews, especially if their component elements have been written over a long period of time, are notoriously difficult to review because of the lack of unity from which they tend to suffer. The 32 reprinted essays which make up this volume, all but two of which first appeared in *The Times Literary Supplement*, were published over a period of almost 30 years; but the collection has more coherence than most productions of this kind.

This is because a high proportion of it deals with two central and related themes — modern Russia and Marxism. The book includes essays of considerable interest in other areas (notably an incisive brief discussion of changing ideas of human rights since the later eighteenth century which brings out well the impossibility of giving real meaning to economic and social "rights" in the modern world except in the context of a relatively wealthy and productive society). But Russia and Marxism, the subjects on which Carr has written so much and so well for half a century, are naturally enough predominant here. Of the four sections into which the book is divided the second (nine essays) deals with Russian history and the last (eight essays) with socialism and communism, while of the 10 essays in the third section, entitled "Profiles", four are concerned with Russians — Kropotkin, Mikoyan, Raudek and Bukharin.

Every item in this collection displays the virtues which readers have come to expect from Carr — clarity of expression, a wide range of detailed knowledge and a kind of intellectual tough-mindedness. They also show some of the limitations with which critics have reproached him in the past. Sometimes the firmness and clarity are in danger of turning into dogmatism, though this undoubtedly adds to the stimulus of what is said; at least Mr Carr never leaves us in any doubt what he thinks on any issue.

There is rather too easy an assumption here, for example, that in the modern world economic progress is possible only on the basis of very large productive units and that there is no place nowadays for economic liberalism of any kind. It is significant that although he is willing to criticize the political system which developed in Russia from the end of the 1920s the author, in the few remarks he devotes to the subject, has nothing but praise for the at best patchy and in many ways disastrous economic performance of the Soviet system over the last generation or more.

Many of us, again, will sympathize with Carr's contempt for "the familiar and facile attempt to avert the future by invoking the past"; the difficulty is to know when the past really has ceased to be instructive and become irrelevant or misleading. A brief history which refuses to give much weight to even the most important individual personalities, exemplified in the at least debatable assertion that "Stalinism is a political phenomenon not explicable in terms of individual eccentricity", is another example of this schematic (and sometimes actively self-confident) attitude of mind.

An undertone of disappointment and frustration is clearly audible at least in the last of these essays: Mr Carr is troubled by the continuing and widespread indifference, as well as downright hostility, to Marxism in the English-speaking countries; and his insistence that they have too often approached it in an intellectually uncritical way has no doubt some justification. He is also disillusioned by accumulating evidence that workers throughout the western world simply do not want fundamental social or economic change, that they are far further away now than they were fifty years ago. The longest and most recent of these essays, an interview published in *New Left Review* in 1978, reflects a acceptance of this fact.

More than most collections of this kind, then, this one is the product of a well-tempered, deep-rooted and consistent set of intellectual attitudes. Some readers will find it irritating, at least in places; but many will be stimulated and none is likely to be bored by it.

M.S. ANDERSON

M.S. Anderson is professor of international history at the London School of Economics.

BOOKS

Power in the Soviet Union

Authority, Power and Policy in the USSR: essays dedicated to Leonard Shapiro
 Edited by T. H. Rigby, Archie Brown and Peter Reddaway
 Macmillan, £15.00
 ISBN 0 333 25702 2

This *Festschrift* to Professor Leonard Shapiro, doyen of Soviet political studies in this country, was prepared for the occasion of his seventieth birthday. Nearly all the contributors are his former research students. It must be a source of great satisfaction to him that so many of his pupils, now established scholars, have been eager to come together to pay this tribute, including those who do not agree with his approach to Soviet politics and his assessment of the Soviet regime.

Present publishing constraints compelled the editors to restrict the contributors to what they call the "LSE connexion". This had the great advantage that the book is much more coherent than most *Festschriften*. Most of the authors direct their attention to the theme of the title, which has perhaps Professor Shapiro's central preoccupation throughout his writings about Soviet politics; and the book adds substantially to our understanding of the Soviet political process.

Professor Rigby provides a brief intellectual biography of Shapiro and a useful bibliography of his many publications on Soviet politics and Russian intellectual history. Rigby also provides the keynote essay in which he grapples with the conceptual problems in analysis of political power in the USSR. He argues that the one-party (or "mono-organizational") system is above all "goal rational" — its primary criterion is "conformity not to the rules through which it operates but to the achievement of the sub-goals and tasks passed down from the supreme authority". Rigby insists, however, that the system also possesses "rational-legal" elements — much of its activity is governed by



Molotov, Khrushchev and Stalin in Red Square, May Day 1954.

normative rules. And policy formation certainly does not flow entirely from the top. Even in public, some issues are hotly debated before they are resolved; the famous campaign against the pollution of Lake Baikal bears witness to this. And these published debates may be "only the visible tip of the policy iceberg", behind the scenes a lively "crypto-politics" is at work, amounting to a kind of institutional pluralism. In short, political power in the Soviet Union is highly centralized, but this dominating principle is greatly complicated by secondary but important features of the system.

Various facets of Professor Rigby's general analysis are exemplified by the other essays in this volume. Mr Kemp-Welch argues that both party officials of lower rank and communist intellectuals played a definite role in shaping the Stalinist intellectual order; and even in the Stalinist phase, specialist and professional opinion also played some part in policy formation. Peter Reddaway, basing

known as a vigorous publicist for the Soviet dissidents, provides a judicious assessment of Soviet policy towards dissidents over 20 years which fits well with Professor Rigby's assessment of the regime as a whole. His general conclusion is that the Soviet approach to the dissident movement during and since the Khrushchev period has been remarkably stable and fairly cautious: "the Soviet system can neither tolerate a high level of extra-systemic pressure group activity, nor, if the group has strong foreign support, can it suppress it". According to Reddaway, emigration has provided an essential valve for releasing the resultant pressure.

A lively survey by Archie Brown examines the changing power of the supreme Soviet political leader — the general secretary of the party — over the whole period since Stalin's appointment to the post in 1922. Stalin's system of personal rule cannot be regarded as the Soviet norm. The personal style and power of the general secretary has been through several major changes. Khrushchev, like Lloyd George

and Neville Chamberlain, "led from the front", by-passing his colleagues when he thought it necessary, while Brezhnev, like Baldwin, Attlee and Wilson, "leads from the middle" (as did Stalin in his first seven years as general secretary).

Nell Harding's essay turns our attention to the process by which Lenin's original hopes for a "communist-state" rapidly gave way in practice to a mono-organizational society in 1916-20, with the future "Rightist" Bukharin, then in his "Left" phase, providing its theoretical justification.

The fundamental features of the Soviet political system thus have deep roots; and in his concluding essay Professor Rigby joins other contributors in emphasizing the stability of the system and the likelihood that any change will be slow. In a stimulating contribution Professor Nowe, calling the later writings of Trotsky to his support, argues that the economic system will remain centralized until the market is greatly strengthened, and Professor Rigby holds that such developments would in turn be dependent upon the gradual emergence of more pluralistic modes of political decision-making. Perhaps these predictions of future immobility are too cautious. It is a weakness of most recent western studies of the contemporary Soviet political system that insufficient attention is paid to the great variety of internal discussions about Soviet society among those who do not seek to challenge the system. Much information about these discussions lies neglected on our library shelves.

The iceberg may not be as frozen and immobile as Professor Rigby and his colleagues suppose. Confused and potentially stormy tremors and eddies can be discerned beneath the surface: the next generation of political leaders will need to display great flexibility and wisdom if they are to adapt themselves successfully to the uncertain future.

R.W. DAVIES

R.W. Davies is director of the Centre for Russian and East European Studies at the University of Birmingham.

Centralized pluralism

The Bureaucratic Leviathan: a study in the sociology of communism
 by Maria Hirsztowicz
 Martin Robertson, £12.50
 ISBN 0 85220 309 9

For more than a decade now a number of western scholars have attempted to bring communist studies into the mainstream of the social sciences, and one area of investigation has been the comparison of communist systems to bureaucratic organizations in the West.

As Dr Hirsztowicz points out, however, communist bureaucracy is in many respects fundamentally different, "a new species", differing markedly from its "officially acknowledged objective" and "its main structural traits" from Weberian rational bureaucracy. Although willing to accept that there are some points of similarity between this new phenomenon and western organizations, she particularly emphasizes the dissimilarities. Nevertheless, her first chapter, in which a number of models of communist systems including "not only bureaucratic and organizational models but totalitarianism and Lenin's 'monobureaucracy'", are subjected to critical assessment, is a valuable contribution to comparative studies. Dr Hirsztowicz sees communist systems as being distinguished from other forms of power, but by a "concentration of power at the top and the multiplication of hierarchies possessing some authority over various sectors of social life", a kind of "centralized pluralism".

After a chapter on the origins of the party-state bureaucracy in the USSR which the author argues was established before Stalin's emergence as a one-man ruler, she turns her attention to the stratification of communist societies. In particular the inequalities that have resulted from the bureaucratic institutional structure, and potential conflicts that could arise from these inequalities. A useful consideration of the advantages, political and economic, of the party-state system, to members of the party-state bureaucracy is preceded by a discussion of the political privileges associated with party membership. That party members have "privileges of participation, trust and eligibility for responsible posts in

comparison with non-party members is clearly true, but the position would seem to be more complex than this simple generalization suggests. White-collar workers may have more to gain from membership than blue-collar but there is some evidence to suggest that membership is less of a *sine qua non* for career advancement than appears on the surface. Peter Frank, for example, has suggested that in the Soviet Union membership is an expected adjunct to many jobs. The Machinists' study of Czechoslovak society, published in Bratislava in 1958, also came to the conclusion that party membership was one of the attributes of power, like the better quality of life Dr Hirsztowicz outlines for members of the bureaucracy, rather than a prerequisite for a career. The high level of white-collar membership would appear to result from a desire to control key posts rather than to support that social group.

From failures to achieve equality, the author moves on to examine another anticipated advantage of socialism: its ability to attain through central planning "a higher degree of rationality than any previously known system". The shortcomings that result from bureaucratic management, their causes and the steps taken to bypass them are well covered and highlighted by the differences with western organizations. The final chapter pays tribute, however, to the bureaucratic form, focusing on the intelligentsia in Poland and challenging those who see that social group as the main source of opposition to the bureaucracy. Although, as the author argues, the intelligentsia is a heterogeneous group including many whose interests coincide with those of the bureaucracy — and her examination of the changed nature of the Polish intelligentsia is an interesting one — the evidence suggests an interesting one — the evidence suggests a changed nature of the Polish intelligentsia in the ranks of the intelligentsia that "attacks" the bureaucratic Leviathan have most frequently come: Poland in this respect may be less typical of communist states than in others.

Gordon Wightman

Gordon Wightman is lecturer in the department of political theory and institutions at the University of Liverpool.

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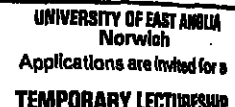
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LECTURER IN STRUCTURAL ENGINEERING

Applications are invited for the post of Lecturer in the Department of Civil Engineering. The post will be for one year from 1 October 1981. There is a restriction on the field of specialisation but interest and capability in research are essential. Salary will be within the range £6,070-£7,700 p.a. plus U.S.S. benefits.

Application (one copy only) giving exact date of birth, full particulars of qualifications and experience, together with the names and addresses of three referees to whom reference may be made, should be lodged with the Director, Appointments, University of East Anglia, Norwich, NR4 7TL (telephone 0693 56181) ext. 2100.

From whom further particulars may be obtained, not later than 1st May, 1981. No formal application is required. In naming three referees you are particularly requested to give only the names of those who can immediately be approached. THE81



LECTURER IN PHYSICAL EDUCATION

Applications are invited from graduates in education to fill the post of Lecturer in Physical Education. The duties will include supervising and teaching in the Department of Physical Education and Sports Science. The duties will include supervising and teaching in the Department of Physical Education and Sports Science. The duties will include supervising and teaching in the Department of Physical Education and Sports Science.

Salary within scale £6,070-£7,700. It is hoped to appoint to the lower half of the scale. Postcard requests for further details and application forms to Paul Johnson, Establishment Officer, ref. 81/15 PS, Loughborough, Leicestershire. Closing date for the postcard applications is 1st May 1981.

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Polytechnics continued

THE QUEEN'S COLLEGE
GLASGOW

(A Scottish Central Institution)

ACADEMIC APPOINTMENTS

POSTS 81/01 and
81/02

SENIOR LECTURERS 'A' (P.L. equivalent) in PHYSIOTHERAPY: These senior staff would have responsibility for the development of two specialist subject areas at degree and diploma level combined with administrative responsibility for the 2nd and 3rd years of the diploma course.

POSTS 81/03 and
81/04

LECTURERS 'A' in CATERING STUDIES: One post is in Food Service and the other is in Food Production. Both involve teaching at Higher Diploma and Post Graduate level as well as developmental work on a new degree submission to CNA.

POSTS 81/05 and
81/06

LECTURERS 'A' in PHYSIOTHERAPY: These staff will teach on the Physiotherapy Diploma course, and be involved in the development of a Physiotherapy degree. For one post, an interest in Bio-engineering would be an advantage.

POST 81/07

LECTURER 'A' in COMPUTING and STATISTICS: This is a new and challenging post established to develop a college based computer service.

SALARY SCALES

(under review from 1.4.81)

Lecturer 'A': £5958-£10527 (Bar) -£11307
Senior Lecturer 'A': £10509-£11697 (Bar) -£13281

Further particulars and application forms for the above posts may be obtained from:

Personnel Office (TS)
THE QUEEN'S COLLEGE, GLASGOW,
1 Park Drive,
Glasgow, G3 6LP.

Please indicate which post you are interested in, by quoting the post reference number. The closing date for receipt of applications is Friday, 8th May, 1981.

CITY OF BIRMINGHAM
POLYTECHNIC
MICROPROCESSOR
APPLICATION CENTRE—
TEACHING COMPANY
SCHEME

OPPORTUNITIES IN
MICROPROCESSOR/
MICROCOMPUTER
APPLICATIONS
ENGINEERING AND
BUSINESS ORGANISATION

Applications are invited for
the following appointments

**4 ASSOCIATES
AND
1 SENIOR
LECTURER
(Temporary)**

The Microprocessor Applications Centre at the City of Birmingham Polytechnic is collaborating with C. Bransford Co Ltd and the Speedwell Gear Case Co Ltd in a Science Research Council Teaching Company Scheme. Four Associates are required to work on a number of industrial projects which will be supervised jointly by senior industrial managers and polytechnic staff. The projects are in the areas of:

- Computer aided design and manufacture of press tools.
- Business organisations and production control.
- The use of microprocessors in the control of machine tools and sheet-metal forming machines.

Applicants should, preferably, hold a Degree Electronic Engineering, Production Engineering or an Applied Science but applications from experienced industrial engineers and managers who hold the Higher National Diploma in a relevant discipline will also be considered. If necessary some introductory training will be given. Suitably qualified applicants will be encouraged to register for M.Phil Degree.

The salary for the Associates carries a maximum of £5,387 (under review). Two of the appointments are to start as early as possible with the others commencing in September 1981.

The Senior Lectureship is in the Department of Mechanical and Production Engineering and is initially for two years, the duration of the Teaching Company Scheme. The person appointed will take over some of the teaching duties of staff involved in the Teaching Company. Applicants should be graduates with research and/or industrial experience in the areas of Manufacturing Technology and/or Production Planning and Control.

Salary for the Senior Lecturer will be in the range £9,702-£10,116 (under review).

Further details and application forms (to be returned by 24th April, 1981) from: The Personnel Office, City of Birmingham Polytechnic, 1st Block, Ferry Road, Birmingham B42 2SU. (021 356 6911, Ext 217).

Informal contact about the posts can be made with Dr F. Arthur or Dr J. Wilber, (Tel No 021 356 6911, Ext 272 or 299).

PRESTON

POLYTECHNIC

FACULTY OF ART AND DESIGN

PRINCIPAL LECTURER

(Wood, Metal, Glass, Plastic)

Applications are invited for a Head of a newly approved C.N.A.A. BA Hon. Degree course.

Applicants should be able to demonstrate a proven ability as working designers in the 3-D Design field and also the ability to provide effective leadership in the development of the course and the school.

Professional experience in product, industrial design, essential and experience in higher education is desirable.

Duties to commence as soon as possible. Salary scale £10,000-£11,116 per annum.

For further details and an application form, to be returned by 16th April 1981, please contact the Personnel Office, City of Preston, Frenchay, Preston PR1 6QY, please quote reference number L16 in all communications.

LONDON

MIDDLESEX POLYTECHNIC

MICROELECTRONICS

PRINCIPAL LECTURER

Applications are invited for a Head of a newly approved C.N.A.A. BA Hon. Degree course.

Applicants should be able to demonstrate a proven ability as working designers in the 3-D Design field and also the ability to provide effective leadership in the development of the course and the school.

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BRIGHTON POLYTECHNIC

Learning Resources

Development Unit

Co-Ordinator

£10,500-£13,245 pay award pending

To manage and develop a range of educational support services for the academic staff of the Polytechnic, including a successful "Release Scheme" which generates a large number of innovative projects based in academic departments aimed at improving the effectiveness of teaching and learning. The Co-Ordinator will also work with the Polytechnic's Courses Unit on course development and monitoring and take responsibility for a short course programme and advisory services on teaching and learning methods.

Further details and application forms from the Personnel Officer, Brighton Polytechnic, Moulsecomb, Brighton BN2 4AT. Tel: Brighton 69565 Ext: 2336. Closing date 1 May.

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Laurie Taylor



Oh God, do you remember the old days? Those wonderful sun-kissed halcyon days when the earth smelt good and a thousand cultivated flower beds bloomed on every campus.

Those happy, confident days when Rhodes Boyson was merely an ex-headmaster with a blunt Yorkshire accent who occasionally appeared on regional television to announce the influence of Trotskyists on comprehensive education. (What did we call him as we giggled over our coffees and penguins in the S.C.R.? Ah, yes - Bodes Poison.)

Carefree fanciful days when the name Mark Carlisle suggested not so much a Minister of Education as a folk singer from the Border country. (And now with *Ye banks and braes* it's your friend and mine - clean-cut Mark Carlisle.)

Remember, oh remember, when some colleagues were still uncertain about exactly what U.G.C. stood for, let alone what it did, and who could no more have named its chairman than listed the members of the faculty who were approaching retirement age.

Golden days when redundancy was little more than an overworked concept in information theory, and no journalist on the *Guardian* would have had the temerity even to raise the question of tenure, let alone compare the occupational exigencies of academic life with those which obtained in British Leyland or the Metal Box Company.

Vice Chancellor?
Yes, Professor Leggett.
Sir, - I wondered if there would be any possibility of opening an *Institute of Conflict Studies*. I was reading an article in *New Society* the other day, and it seemed like an interesting idea.

Splendid, Professor Leggett. Why not take the site next to the History Department? And perhaps half a dozen staff to get you going?

Excellent.
Vice Chancellor?
Yes, Dr. Pockett.
Could I propose a few people in my department for promotion, sir? I was thinking of three senior lecturers and the personal chair or two.

An admirable suggestion, Dr. Pockett. Have any of these people published? Not yet, sir, but one or two of them have some outline plans for research in the next few years.

What more could one ask? One can in any case hardly blame them for a certain lack of commitment to research. You are, I understand, still operating with a one to four staff-student ratio. Yes, Professor Ironside?

I was wondering about another couple of secretaries in history, sir.
Wonder no longer, Professor Ironside. Take three.

Crisp winter days when a frozen post was an impediment to skating; gusty spring mornings when we happily allowed the front pages of the *Times* to flutter by and turned excitedly to the book reviews; cloudless summer afternoons when it was clear to everyone that the value of an overseas student to the university was something less definable than £2,700 per annum; balmy autumn evenings when the mellow fruitfulness of retirement was a languid possibility in the misty distance rather than a duplicated tear-off form in the in-tray.

Tell me, daddy. Will the good days ever come back? Have they gone for ever?
Don't chatter so much, my son. Call your mother in from the potato patch, bolt the door, and throw another review copy on the fire. Somehow it seems to be getting colder all the time.

LETTERS TO THE EDITOR

How to cater for the country's future

Sir, - The future for higher education is uncertain. It is most unlikely that output from higher education will be sufficient to meet the nation's needs as we move into the 21st century, and it is not clear that necessary standards can be maintained. In the public sector the structures and relationships that have sustained a rapid, purposive and commendable growth are under attack and are in danger of disintegrating. It is not our intention to add either to prophecies of gloom or to orchestrated special pleading. We are moved to say two things.

First, that higher education should clearly and evidently demonstrate a priority commitment to the rehabilitation and the regeneration of the economy of this country. We are a tired, rundown and depressingly complacent nation. Higher education cannot, of itself, provide remedies to cure these ills. But what can be done by those in higher education is to seek to resource to establish a much more effective and closer gearing of the use of an expensive resource to the economy and to

maintain a momentum of necessary change. There is too much of discontinuity between the higher education resource, with all its intellectual power, its human potential, its scientific, technological and social capital, and the rest of society.

Secondly, we believe that what has been good and sensible and effective in the local government-higher education relationship should be built upon and adapted to meet the future needs of the nation. Some relationships have become soured as a result of constraints or unwise extensions of unwieldy management structures in local government or because of obvious and sometimes deplorable strivings for power. But the core of the local government-higher education relationship remains sound and offers the best hope of a politically and socially viable system for the future.

We are convinced that if the first of our concerns is to be satisfied then major efforts must be directed towards strengthening the local government-higher education relationship. It is our

view that national institutions in the public sector will be fulfilling their vital necessary role by a development of the best traditions and practices of the local government setting. It is matter for great regret that there is at the moment no satisfactory national forum in which the various responsible parties can be brought together to work towards solutions to the undoubtedly urgent problems that face us. The Government could give a most valuable and timely lead by establishing such a forum.

Meanwhile, however, time is running out amidst faction. What is good and tried in the present system is in danger of being lost. That loss would be a tragedy not only for the polytechnics and colleges but also for local government and the ideals of public education in the service of the nation.

MICHAEL HARRISON,
Chief Education Officer, City of Sheffield.
GEORGE TOLLEY,
Principal, Sheffield City Polytechnic.

Teacher's Degree

Sir, - As you noted last week, the committee for education of this country is in the process of setting up a working party to take stock of the B.Ed. degree. Without prejudice to the findings of what will have to be a fairly restricted inquiry, one or two points may be relevant. The history of this teacher's degree is already complex: an academic top-up, an award for serving teachers, a concurrent initial qualification and a second, specialist degree in separate strands in its diverse development.

One mark of its success has been to facilitate the transition to an undergraduate teaching position. However, the B.Ed. is seen by students, increasingly and perhaps, as a preparation for careers other than teaching. Aware of this interplay the working party is unlikely to approach its task *parti pris*. University members have been invited to take part, as is usual in council. Moreover, the joint study groups which were set up eight years ago to write guidelines for the B.Ed. degree remain unique initiatives in collaboration across the binary line, and we should not wish to lose this connection.

Yours faithfully,
A. G. NOKES,
Registrar for education and intercollegiate studies, Council for National Academic Awards, Gray's Inn Road, London WC1.

Foreigners

Sir, - There seems to have been a further tightening up of the procedure for granting work permits to foreign-born scholars in the last 12 months. An increasing number of cases have come to our attention where qualified academic individuals have been unable to take up posts for which they were selected in open competition because of the need to prove that none British could have done that job.

This sort of petty interference tends to inconvenience or discourage policies, on overseas students' fees and on public expenditure. But while it is inevitable that in both cases London would be hit harder than most other universities because London has a naturally high proportion of students from overseas, and because as a federal institution it includes, again naturally, a considerable number of small specialist institutions which tend to be expensive, both were made more intractable.

Yours faithfully,
MEGHAN DESAI,
Secretary, Council for Academic Freedom and Democracy, c/o London School of Economics, Houghton Street, London WC2A 2AT.

Engineering

Sir, - With reference to your editorial on the Finniston Report (March 27), I would like to draw your attention to the need for Sir Keith Joseph to take heed of a wider constituency than that of the self-serving engineering institutions. It is sad that you continue to give support to this discredited report, rather than the needs of the best of the whole.

As you report, Sir Alex Smith felt the report was a wasted opportunity. To his points, I would add that the Finniston Committee was itself a good example of what is wrong with engineering institutions - their lack of concern with status for themselves.

Yours faithfully,
IAN CLEMENTS,
32, Gander Green Lane, Sutton, Surrey, SM1 2EJ.

Mr Ian Angus

In *The Times* issue of March 27 the paragraph of a letter from Mr Ian Angus, Librarian of King's College, London on the diploma in Journalism studies did not appear correctly. It should have read: "Discussions were carried on at least until 1946 between the journalism committee which was the forerunner of the course, the university and the professions, to make alternative arrangements, but no satisfactory solution was found."



HIGHER EDUCATION SUPPLEMENT
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London's liberum veto

The University of London is not a happy place. First there was the undignified (and, in our view, unnecessary) contest to find a successor to the Queen Mother as chancellor. Now the university seems to have made almost as undignified a meal of its search for a successor to Lord Annan as vice-chancellor. The fact that details of the search were so extensively leaked is some indication of how low morale is even at the highest levels of the university. The job has now been offered to Professor Randolph Quirk who, entirely understandably, is thinking very hard before accepting it. After all, who wants to be a vice-chancellor when the prospects for universities are so gloomy - and, in particular, who wants to be vice-chancellor of London University which is so rapidly acquiring a perhaps undeserved but nevertheless understandable reputation as the British Leyland of the whole university system?

The bad-tempered manoeuvring over the vice-chancellorship and the silly posturing over the chancellorship are both symptoms of a serious institutional illness. If care is not taken, London will become a university held together by a web of bureaucratic mistrust rather than any shared and positive academic ideals. The problems the university faces are particularly difficult to solve, but as it is at present constituted and governed it appears particularly incapable of solving them. Consequently there is now a deep and perhaps unbridgeable division within London about the appropriate strategy - reform, rationalisation, retrenchment?

London's problems, of course, are legion. The most recent and the most severe are the result of Government policies, on overseas students' fees and on public expenditure. But while it is inevitable that in both cases London would be hit harder than most other universities because London has a naturally high proportion of students from overseas, and because as a federal institution it includes, again naturally, a considerable number of small specialist institutions which tend to be expensive, both were made more intractable.

The disadvantages of special commissions like Flowers and Swinnerton Dyer are that they have a natural tendency to produce master plans even when the production of such plans is not only not advisable but actually counterproductive, and that by their extraordinary nature they absolve those customarily involved in university government from taking positive responsibility for change.

Against such an unpromising background the search for a new vice-chancellor had to proceed. Broadly

there seem to have been three factions (not an inappropriate description): the root-and-branch rationaliser who wanted a Michael Edwards or Ian McGregor, the constructionist constitutionalists who really wanted no one, and a centre party of those who distrusted both those who were enthusiastic about special commissions that override customary procedures and those who argued that the university did not really need an executive vice-chancellor at all.

However, the successful appointment of a new and distinguished vice-chancellor will not suppress the growing doubts about whether London University even after, or perhaps because of, the Murray reforms is still a viable institution. There have always been those who have said that UCL is too much money for the £200m it hand over to a single university, that far too much of the time of far too many academics is taken up by and in the Senate House machine, or that small and uneconomic units have been allowed to survive in London because of its size so demonstrating the principle of desecration of scale. Such voices are much stronger than they were a few years ago.

Indeed, if London cannot settle its own priorities and rationalise its present provision in a sensible and consensual manner like most other universities but has to resort to special commissions and surrogate UGCs, it must be asked why the job should not be given to the real UGC. It would have greater legitimacy and perhaps be better at it. There is the precedent of the University of Wales where each of the constituent colleges receives its grant directly from UGC (as does Imperial College with London). The whole idea of university rationalisation of smaller schools and institutes that such a change would impose might even be welcomed by some. The time or justification for such a radical change of policy has not yet come, but the more the university comes to resemble eighteenth century Poland (a better analogy than twentieth century British Leyland), the stronger will be the pressure to impose the same solution - partition.

Which of these factors hold back the possibilities that technology offers for improved learning and teaching in higher education? Humphrey Carpenter (in his valuable biography of C.S. Lewis, Charles Williams and Tolkien) refers to Lewis's Oxford lectures in the 1930s, in which "he actually dictated important passages word by word to his audience, while all the time he cited facts, and this was what many undergraduates wanted". They still do. I heard last week of the campus fame of a faculty member in another university, who is reputed to start writing legibly at the top left hand corner of a large double leaflet board at the beginning of a lecture session and finish at the right hand bottom corner exactly an hour later, giving his undergraduate audience the opportunity to copy down every word and symbol without error. This in 1981, with easy access by staff and students to video and sound cassettes, typewriters and duplicating equipment and all the other gadgetry of contemporary educational technology.

At the end of the day, of course, Mr Carlisle's proposals may not prevail. *The Times* hopes that he will be persuaded by public debate to adopt a more flexible and devolved solution to the problems of the public sector. But the important thing is to have the debate. Government by leaks and whispers is no substitute for open and reasoned discussion.

There are of course departments where tape and print and film are used extensively and with discrimination. Some of the more uncritically enthusiastic experiments of new technologies have a habit of turning out the very people they would like to see turning on. Even so, the pedagogy (and the architecture) of higher education continues to rely largely and perhaps excessively on the lecture, the seminar and the tutorial. The majority of academics have had little help in mastering even these methods, let alone the newer ones. Most of them see neither the necessity nor the value of such help.

Academic conservatism, irrational resistance to change, sheer inertia? In part. But also a proper valuation of message against medium, an appreciation of the danger of emphasising means rather than end, of stressing problems of transmission rather than the quality of what is available to be transmitted. Distaste, too, for the

Turning on the modern technology



William Taylor

A feature of life in the developed world is the way in which gaps open up between the technically possible and the administratively and economically feasible. Awareness of what could be done in medicine, health and education, against what most people have to put up with, fuels crises of expectation which contribute to the problem of governing modern society.

Enlarged - and well publicized - possibilities sharpen comparisons between the best and the worst, between what might be done and what actually happens. The potentialities of many technologies are also limited by social and political conditions. Queens shrunk by the jet engine are widened by urban congestion and the need for security clearances on both sides. Some technologies remain unexploited because influential groups perceive excessive costs in other values they hold dear.

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ideological baggage of objectives, programming, cost effectiveness and systematic evaluation that is often (and rather unfairly) seen to go along with new approaches to learning and teaching.

Rather similar considerations apply to changes in personal learning styles. I once saw a great scientist quoted to the effect that a condition for really creative research is when the professor can come into the laboratory in the morning and say: "Now what shall we do today?" This seems a long way from the programmed realities of much current research, and I work in libraries rather than laboratories, but it comes close to my prescription for a perfect day.

Into the library five minutes after opening time, with a few interesting references to follow up from previous readings or conversations, but no pressing deadlines. The required books and journals in appropriate places on the shelves. A quick skim to establish the relevance and usefulness of some at least of the papers, and in the next few hours the eight by five cards begin to fill as one thing leads to another and bibliographies suggest further leads. If all goes well, by the end of the afternoon there are 20 or more cards to add to the file, and an armful of books from the loan collection to carry away for after dinner and week-end reading.

The very unpredictability of such a day is what helps to make it pleasurable. Useful ideas may come from journals and books that have little apparent connection with current projects. The tidy minded technocrat might be appalled by the inefficiency of this process. The work lacks clear objectives. The techniques used - print, pencil, paste board - are primitive. The outcomes are ill-defined and uncertain. There are few criteria by means of which success or failure can be evaluated. The cost per hour must be high. Are there alternatives?

Perhaps if I were starting again, and the cards were not stacked against me, I might have to consider disc storage. Commercially available video discs can hold more than 50,000 frames of information. Even after 30 years of note-taking on cards I am nowhere near this total. Laser scanning takes three to five seconds per side. Providing the classification is adequate, there are no problems in reading back. Home-based microcomputers could be down-loaded (their term, not mine) from the main frame store, which might contain the catalogue of all the print and non-print materials on the subject.

All this would certainly make for more complete bibliographies and faster identification of relevant sources. Current use of the computer to access information bases testifies to that. Perhaps the time saved would be actually used to read, interpret and understand the materials identified. I hope so. But in contemplating the effects of computerized personal learning and storage methods I remember what happened when cheap photocopying became possible. The several days per month hitherto required to sit in the library reading and note-taking from the journals shrank to the few hours necessary to identify relevant papers and to take the one legal photocopy for private use. The results were borne away and duly filed. Much more efficient. But an extensive collection of material carried no guarantee that it was actually being studied and read. The old joke about the academic who left tapes of his lectures to cover an absence, and returning unexpectedly early, found an audience made up solely of students' recorders, began to take on more significance. So I went back to the cards.

I shall stick with them until someone comes up with a personal storage and retrieval system that is cheap, portable, can be sampled and reclassified at will, is independent of external power supplies, does not break down, and above all encourages active reading and understanding, rather than including passive habits of collection. The way things are going, I may not have long to wait.